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ROYAL COMMISSION INQUIRY INTO LABOUR DISPUTES



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HEARINGS HELD AT Toronto, Ont.

VOL. NO.

DATE 19 Jan. 1967

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IN THE MATTER OF The Public Inquiries Act, R.S.O. 1960. Ch.323

- and -

IN THE MATTER OF an Inquiry Into Labour Disputes

The Honourable Ivan C. Rand, Commissioner, at 123 Edward Street, Toronto, Ontario, on Thursday, January 19, 1967

E. Marshall Pollock

Counsel to the Commission

Executive Member

APPEARANCE:

H. Buchanan

Toronto & District Labour Council

Secretary

W. D. Kearns 23

President D.M. Montgomery

Executive Member H. Weisbach

Nethercut & Young Limited, Official Reporters, 48 York Street, Toronto, Ontario. Per F.J. Nethercut and R.J. Young, sworn.

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At 10:00 a.m., the Hearing commenced	At	10:00	a.m.,	the	Hearing	commenced
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MR. POLLOCK: Toro

Council, D. M. Montgomery, President. Mr. W.1

Secretary, Mr. Hugh Buchanan and Henry We

Gentlemen, both the

read the submission carefully. We d

to restrict your presentation. We would sugg

some other technique, rather than reading your lengthy presentation verbatim. Perhaps with the points in order in a brief fashion a

First, I think it would

you represents in the sense of craft or

if you could give us a brief to

the Toronto & District Labour Council and p

us a copy of your Constitution and

could discuss some of those matters with

MR. MONTGOMERY We will

the Constitution and By-laws, sir.

We are here as Labour Council represent the building trades
those who have to do with construction
electricians, carpenters, all entry
to put up buildings with the except:
who are not part of the Toronto & District Labo
We represent the needle trades,
Workers, the clothing workers, the handbag peop





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people in the auto industry such as Douglas, DeHavilland, Massey Harris, steelworkers such as John Inglis and that type of operation, Moffat and Dominion Bridge. We have unions representing the retail trades such as Brother Buchanan, who is a retail-wholesale department store union and we also have the amalgamated meat cutters and the retail clerks, who are all engaged in either retail or whole sale end of distribution of all types of food products and the like. And we have the gentlemen of the press here, the Guild, the printing trades, the hotel and restaurant employees, the bartenders, the building services representing the hospitals, Canadian Union of Public Employees representing the municipal employees in the 6 boroughs in Toronto, the actors, we represent N.A.B.E.T., the people who have operated the cameras and sound booms and technicians of the CBC and CTV. That generally covers it. I can't think of areas we haven't covered, but we represent 225 local unions in Toronto with a membership of approximately 120 thousand. The unions we don't represent are the independents, such as the teamsters, the United Electrical Workers and I see we have the C.N.T.U. in Toronto. We don to represent them either. That is about, generally, the list and we cover all people who are in the unions and associa including postal employees and letter carriers

THE COMMISSIONER: Just what is the relation of these unions to yourself? Do they make what may be considered as a single membership in your Council?

MR. MONTGOMERY: Sorry, sir, we didn'
bring a Constitution but they are allowed representation
based on the number of members. They pay 2 cents per



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per member and we meet on the first and third Thursday each month and they send representatives. They are entitled to one delegate for the first 100 members and one additional delegate for each 200 members or majority fraction thereof. We are the counterpart on a municipal level of the Ontario Federation on the provincial level and the Canadian Labour Congress on the national level, We are primarily concerned with the coordinating efforts of our affiliated unions and the Trades & Labour Congress in the geographical area of Metropolitan Toronto. THE COMMISSIONER: Are these people whom

you represent, are they members of the Council?

MR. MONTGOMERY: The local union is a member of the Council.

THE COMMISSIONER: But what are these representatives? Do they take part immediately with you? MR. BUCHANAN: Delegates.

THE COMMISSIONER: What is their capacity! Do they become a member of that group which makes decisions: MR. MONTGOMERY: They are called delegates,

sir, and they participate in debate and vote on motions.

They submit locals -

THE COMMISSIONER: There is also, I assume, a permanent group with yourself, say, and your associates, Who elects them?

MR. MONTGOMERY: Each local selects his own delegate.

THE COMMISSIONER: Well, is the Council really composed of delegates?

MR. MONTGOMERY: Just of delegates.

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THE COMMISSIONER: Oh, I see.

MR. MONTGOMERY: Each local has its own method of selecting delegates, whether they are appointed or elected, we accept them on - the membership is the local union or association. They are the members of the Council and they send delegates.

THE COMMISSIONER: How long are these delegates appointed for, one year?

MR. MONTGOMERY: Two years.

THE COMMISSIONER: And they appoint the

officers?

MR. MONTGOMERY: They elect the officers. In fact, tonight we will know if we are returned or not.

MR. POLLOCK: Are you being opposed? I thought you were elected by acclamation.

MR. MONTGOMERY: I am speaking as a collective "we".

MR. WEISBACH: It is a delegate body.

THE COMMISSIONER: Composed of delegates.

MR. MONTGOMERY: Yes. In this capacity as the representatives of Labour Council affiliates, we do not become directly involved in collective bargaining other than as an employer of office people we are involved as employers and we negotiate with one of our affiliates for their membership. Other than that, we are not directly involved as officers of the Council

We are also non-paid officers. None of us are full time on the Labour Council, although sometimes my Director thinks I am, but it is not really true; I am not paid as an officer in the sense of being a full time



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person. Nor are my associates.

THE COMMISSIONER: You are a delegate of one of the unions?

MR. MONTGOMERY: I am a delegate of one of the United Steelworkers' locals and you must be a delegate to be eligible to run for office. As a Labour Council we don't become directly involved in negotiations other than the case that I mentioned, but affiliates come to us and ask for support in raising funds and getting cooperation of other affiliates, of sometimes supplying pickets as we have done from time to time and this is the area that we function in. It is an auxiliary operation to those directly on strike.

THE COMMISSIONER: Those offices are clearly defined in your Constitution?

MR. MONTGOMERY: That is right. We will see you get a copy of it.

In fulfilling this function of ours of assisting our affiliates who are on strike, we have assisted them by organizing committees of unions involved. At the Royal York Hotel we organized a committee of the packinghouse people who supplied meat, the stationary engineers, the heating plant of the brewery workers who supplied the beverages, the C.B. of R.T. who handled trucking, bringing it in and coordinated activity this way and Clark Tannery, we helped organize a demonstration of, I forget, 2,000 or 3,000 people that we think made some contribution to bringing the parties back to the bargaining table and the strike was settled.

We also assist, on occasion, by being the





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means of the parties communicating with one another. We know people in management and we will go to them and suggest that we can get them back to the table. Now, the Lever Brothers strike, the settlement was brought about by Douglas Hamilton, whom you may have met with the Federation here, and by William Mahoney meeting with the company and helping work out a compromise.

THE COMMISSIONER: Where was the Lever Brothers strike?

MR. MONTGOMERY: Here in Toronto, Lever Brothers. The International Lever Company. It is here in Toronto. There were about 600 people involved and it was a long, bitter strike.

Also Dave Archer, one of our delegates, assisted in bringing the Royal York people back to the bargaining table. These are the areas we really function in. We have had injunctions served against us as a Labour Council in the Dominion Luggage strike, prohibiting us from supplying pickets or in any way assisting. This is our only experience as a Labour Council in my term of office with the injunction being served against us.

THE COMMISSIONER: What case was that?

MR. MONTGOMERY: Dominion Luggage. It
was 3 or 4 years ago. It was the Baggage and Luggage
Workers Union.

MR. BUCHANAN: We decided on that at the time, we cite it on page 3 about the 2nd last paragraph.

MR. MONTGOMERY: If you will be kind enough to make a correction on page 4 of the brief. It says: "This all resulted in a settlement". It should be:

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"This often results in a settlement". The word "all" should be deleted and replaced by "often".

As a representative of these affiliates, of course, we are certainly not an unbiased group and our views are very pronounced. And I don't know how widely known.

THE COMMISSIONER: Well, there is virtue in frankness.

MR. MONTGOMERY: We have been opposed to the use of injunctions in industrial disputes and our record, from time to time in this regard, over the many years we have been in existence, and in 5 years' time, we as a Labour Council will celebrate our centennial so we are not too far behind Canada as a nation and as being a central labour body. We are also on record as being opposed to compulsory arbitration. These represent the views of our affiliates. This is part of our function to be a forum in which they can register their views.

THE COMMISSIONER: Then, I can take it that these expressions of views are in substance, those of the affiliates?

MR. MONTGOMERY: Yes, as far as we can represent them, are the views of the affiliates.

THE COMMISSIONER: Oh, quite, within the limits of your authority.

MR. MONTGOMERY: Our concern is not really in the field of legislation, provincially or federally, because, like every other labour body, we have certain jurisdiction set out in our Constitution and approved by our parent body, the Canadian Labour Congress, that charter

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us as a local labour body. We are concerned really - I don't want to use the old cliche, at the grass roots level - but we are dealing with the members at the local level and we are concerned with their reaction to the use of injunctions which we have set out in our brief. I do not wish to read it, but it is set out there better than I can summarize it, so I will deal with that through your questions. I imagine you will have some questions and comments on the paper and I have been following some of your comments in the paper, and I see you don't leave too many stones unturned.

THE COMMISSIONER: Well, we are looking for information, that is all.

MR. MONTGOMERY: Now, our membership, whether they are involved in a strike personally, or just spectators, they are very much opposed to the use of injunctions and they feel that this is a case of the courts lining up on the side of the employer. We say that in our brief and I don't suppose there is a great deal more we can really add to that.

We make some suggestions in here that we are not lawyers, and none of us are, we are not even Philadephia lawyers.

THE COMMISSIONER: That may be a recommendation.

MR. MONTGOMERY: We are not going to, at any time, try to be legalistic about this. As I said earlier, we feel very strongly. I think everybody here that has appeared before you, has had an axe to grind and we are no exception.

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THE COMMISSIONER: Oh, well, we want to know exactly what your feelings are and what the considerations are which lie behind them.

MR. MONTGOMERY: We feel, basically, that
the injunction should be not used in industrial disputes
and if we are unsuccessful in achieving this objective, we
feel that the Labour Relations Board is a better body, a
more informed body, which could be used to issue injunctions. We also feel in here, that if a man goes through
the legal procedure and certified by the Ontario Labour
Relations Board, negotiated in good faith, goes through
the procedure of conciliation with a conciliation officer
appointed by the Department of Labour, and a conciliation
board, and then has to go on strike, that he should have
a right to return to that job at the end of the strike,
whether the strike is successful and resolved in an agreement or not.

THE COMMISSIONER: How do you think that squares with your conception which is often expressed by labour leaders, that labour is a commodity to be bought and sold?

MR. MONTGOMERY: Our view on this, sir, is that the man has a right to the job. If he legally goes on strike, then his job should not be in jeopardy.

THE COMMISSIONER: Of course, the statute expressly preserves that relationship, but I am just wondering, if you take the view that labour is a commodity, then it is simply buying and selling as you do any other material. There is no question of a personal relation. I might say, I think it is a very questionable view that

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your labour is what they call a commodity to be bought and sold like any merchandise, but that is what is so often urged, you know. To me, it is illogical; it is inconsistent with the conception that you are now putting forth which has a very great deal to support it.

MR. MONTGOMERY: Well, I don't view labour as such, as a commodity. If this is the concept the parties have -- and I am not apologizing for any labour leader or any employer that says it -- if this is their thinking, then they are going to have labour problems because they are not treating people with any difference than a pound of butter or a keg of nails. I think this is a wrong concept and I think this is the sort of employer and union that we have problems with. I don't think we should treat people like that. I think the companies have an obligation in regard to pensions and group insurance and making some provision for people whose jobs become redundant through the use of new techniques and new equipment. I don't hold with the idea of the word "commodity".

THE COMMISSIONER: You are quite consistent, but I wanted to mention that fact because it is so frequently heard.

MR. BUCHANAN: May I interject there:

Surely the context in which that statement is made most often by labour people is when they state the man or the labourer only has his labour as a commodity, he has no other investment in the situation but he has a stake in his job as a human being as well as the supplier of a commodity. This, I think, you will find, is a clarification of the labour leaders' statements.



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THE COMMISSIONER: It is what?

MR. BUCHANAN: This, to me, is the interpretation of a labour leader's statement when he says -this will be my interpretation of his statement, that while basically labour is a commodity, it is a commodity with a string attached. The human being is the only commodity with the human presentation, if you want to call it that.

THE COMMISSIONER: I must say I think you weaken your situation if you take that view.

MR. MONTGOMERY: I don't hold with the view. I hold with the view that there is a relationship between the employer and the employee and it is an entirely different relationship than any other type of bargaining we have. It is a social relationship. One chap, Alec Hill, who used to be Managing Director of Central Bridge and now, I think, is with Canada Iron Foundries, once said that he felt the ideal labour relation existed with a company being 60 per cent company and 40 per cent employee, and where the employee was 60 per cent union and 40 per cent for the company, and that he believed there was this sort of arrangement. He said it is something like a marriage. He said sometimes it is a good marriage and sometimes not so good. But this relationship, in all due respect to the courts and the legal profession, they don't agree with me that it is a different relationship. We have to live together. Once we have these squabbles on the picket line and strikes and so forth, the people who are involved, whether the management, the union or scabs, or union members on the picket line, they have to live together afterwards. Their differences somehow have to be resolved 30

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if they are going to be rubbing shoulders 5 days a week for 40 hours a week, and they have to carry on. If I, for example, take action in the court and sue my friend Mr. Buchanan, for damages or slander or something and we leave, we may never see each other again and we don't have to put up with the decision that may bring bitterness on one side or the other. I don't think labour is a commodity. I think labour and management become involved in a new type of social relationship, and a lot of the rules that we try to take out of other relationships in our society just don't fit. I think injunctions is one of them. I have heard less violent language on a picket line than I have heard at a football game.

THE COMMISSIONER: But you don't have an injunction when that kind of language is the limit. They must show, under the statute, that there is something in danger -- property value or personal value. You don't get an injunction by going down and asking for it. You know, it is just possible that the conception of an injunction's operation depends somewhat on the background in the minds of the labour men -- and I speak of a labour man as one who does his share of work in this life; I don't give you gentlemen a monopoly of it at all.

MR. MONTGOMERY: We don't want a monopoly of it, sir.

THE COMMISSIONER: I think both of us here can say we have done some labour in this. It depends upon the background of the ideas in the assumption. If you assume you have a right to use physical force in a picket line to prevent the entrance onto a property, which

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you respect in your own case -- you have your home and you don't want trespassers -- if you take that view, then of course the injunction is objectionable and it does say, "they are supporting my opponent". That is quite true. But, you must examine the assumption which is the basis of that attitude. Suppose you have a very nice home and there are two roads running parallel north and south and the other lines are far apart and I say it would be much more convenient to go over your property and I go over it and I say "We are neighbours and friends and members of the social community, why don't you let me walk over that?", what would your answer be?

MR. MONTGOMERY: I think you are a pretty brave man, because I have two dogs in my backyard.

THE COMMISSIONER: Yes, and I avoid them. Now. that is an extreme case.

MR. MONTGOMERY: The problem in trying to deal with injunctions -- I don't suppose anyone here who has appeared before you has not very strong views and very biased views, I suppose, because my reading of it is that everyone is coming down here to tell you that the other fellow's ox should be gored. It is very difficult to speak of injunctions without getting involved in this emotional background. We come in here, and every meeting we have on injunctions, we are opposed to them and do not like them because our experience has been bad. The matter of language I raised, is that I have seen some affidavits sworn out not very long ago in a small strike out here in the west end of the city where he was referring to foul and abusive language being used, and this was one of his

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reasons for wanting an injunction. I have been on picket lines, we all have, and they yell "scab" and a lot of uncomplimentary names. But, I have been to a political rally and I have also been to football games where the language is even as bad or worse and nobody rushes up and takes the position that it is not part of the game. You go there and you pay your money and you're entitled to yell at the referee that he is; either blind or a thief or something. It seems to be acceptable.

THE COMMISSIONER: Yes, that is looked upon simply as a noise.

MR. MONTGOMERY: In the picket line it is looked upon as a noise but it is used by people wanting an injunction.

THE COMMISSIONER: But you see there, in a picket line you have a conflict of interest. In a foot ball game you have an area of interest of a different sort, and it is the relation of the action to that strong interest that you are serving -- and a very proper interest and a very proper mode of serving it -- there is a quality there that distinguishes it from the ordinary demonstration of noise with no specific purpose in view and no quality which is objectionable -- the intimidation quality. I think we have to admit that. Human nature just goes in that direction. I think it is a very legitimate view to take, that you have a relation there that is of significant economic and social value in this twentieth century civilization, and you want to protect that. In the protection of it, where almost your whole life is involved in it, you may have spent 20 or 25 years in that chair,

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say, and you see somebody sitting in it, it is beyond human nature not to resent that. The only thing that could be said to that is, yes, it generates resentment, but the process of our civilization is learning to control that generation, that is all.

MR. MONTGOMERY: But this whole attitude you mention about the man saying "He is working on my machine" or "He is driving my truck" -- the man who goes in there, it is bad enough if he is an employee of the company, who does not honour the picket line and who is commonly called a scab; this is partly the provocation that results, but you bring in somebody who is a complete stranger, a strike breaker, who never worked there before, who is taking advantage of the misfortune of the people who are on strike and who cannot resolve their dispute with the employer, the bitterness is so great that this is like smoking in a gasoline storage area. When the employer does this, we feel he has some responsibility for provoking the action, but in these cases, when a skirmish results, the employer has the injunction which permits him to keep on doing this which turns the balance in his favour in the collective bargaining process. The result of the injunction is this, and this is what makes people so bitter about Also, most of the people we have are law-abiding citizens. Many of them are very active in the different types of organization -- the church, the Home and School, the Boy Scouts and so on. When the law is used against them and they are made to feel to be criminals, then there

THE COMMISSIONER: You see, you must look

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around the whole 360 degrees of the circle for the ideas which are present there and influencing conduct, and the vital idea is the idea of property.

MR. MONTGOMERY: Yes.

THE COMMISSIONER: You are really seeking a certain invasion of property and you justify that in really changed social attitudes. I think you would agree with that.

MR. MONTGOMERY: That is right, I agree.

THE COMMISSIONER: Well, that is being imposed because 200 years ago, even 100 years ago, take in England where we generally look to see the evolution of these things, in that case you had the children - I was noticing the other day that no child under 9 would be employed in, I think it was a mine. Well, that gives you a better illustration or insight into the ordinary attitude, better than any words can do. So, you accept, at least I asked Mr. Archer the question whether he agreed with the conception of property in this life, some people think it is a gift of heaven or a conveyance from heaven. I think it is rather the recognition of society of the desirability of enabling a person to have a certain amount of privacy, a certain part of this earth's surface. But our discussion here is based upon the assumption of that as a fundamental acceptance in our social community and the question is: How far is it going to be, by courts - we are dealing here now with proposed legislation but you see the courts are not legislatures: their duty is to respect the existing law and among those laws is the existing law of property. You may bitterly resent that but it is due, I think, to a

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failure to appreciate what you would do if you were the owner of that property.

MR. MONTGOMERY: That is true, sir, but we also feel that a man has the right, and a man in a job should have the same right.

THE COMMISSIONER: That is an exception which you are, I say, very properly endeavouring to establish as an accepted concept of human relation.

MR. MONTGOMERY: That is correct, we are advocating that.

THE COMMISSIONER: Yes, and I think it is logical and you support it substantially.

MR. MONTGOMERY: Sir, if you have not read Six Centuries of Work and Wages, it is a very good book.

THE COMMISSIONER: I have not read that

but I have read others and know something about the history of it.

MR. MONTGOMERY: This covers the points that you mentioned.

THE COMMISSIONER: I think it is always wise to bring these points home and ask oneself what he would do. You are an employer. I suppose you have difficulty with your own employees.

MR. MONTGOMERY: Sir, I must assure you that I have represented not only the Labour Council but other groups and I can assure you I have had some troubles.

THE COMMISSIONER: Well, you appreciate difficulty when your sympathies are in one direction. The difficulty is of people whose sympathies are in another direction.

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MR. MONTGOMERY: Also you compound the problem because negotiating collective agreements also bring with it an emotion, anger, impatience and this complicates the problem. Six months later the people who you are shaking your fist at across the bargaining table there probably are out having lunch together trying to solve some problem of maybe establishing a campaign for the United Appeal in the plant. The bitterness between the employer and the union at the bargaining table doesn't last very long. It is like a domestic fight in the morning before you go to work.

THE COMMISSIONER: But what has been changed?

MR. MONTGOMERY: We have taken away the -
THE COMMISSIONER: You have taken the

simple cause away but what is the effect that you have

removed? It is the temperature.

THE COMMISSIONER: Instead of being 100 in the shade, you go down to 70 and you have what? You have a clearer insight, you see things sensibly and you wonder, or we all ought to wonder why the explosion.

MR. MONTGOMERY: That is right.

MR. BUCHANAN: Surely the crux of our situation is the explosion at the time of conflict. The temperature is increased by some of the actions of the employer in, sort of automatically applying to the court for an exparte injunction and obtaining that on the basis of an affidavit which is not subject to cross-examination or anything else. The first three or four days of a strike situation is crucial.

THE COMMISSIONER: Why do you say it is



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crucial?

MR. BUCHANAN: It is crucial, sir, because at that time the employer can't make a lot of moves to counteract a lengthy strike.

THE COMMISSIONER: Mr. Archer was very frank. He said the object of a picket line is to generate a temperature which will have the accomplishment of consolidating the strike action and I can quite see that and I can quite see the purpose. But, really, what you are doing there is moving outside of the area of your pure relationship of the union beyond that for the purpose of effecting your internal consolidation.

MR. BUCHANAN: That is from the definition of picketing.

MR. MONTGOMERY: A strike is a contest between the employer and the employee.

THE COMMISSIONER: Yes, it is put that way, that is true.

MR. MONTGOMERY: So you start a picket line and the fact you have lots of people gives the feeling of strength and solidarity to the action. Then the courts, who are supposed to be neutral come in with an injunction. It is like a referee kicking a football towards your goal on behalf of the opponents, as far as the people on the picket line are concerned. Of course, I must admit, sir, he is only following the rule book when he does it but, nevertheless, the result is the same.

THE COMMISSIONER: That is the fact and that is the rule book that governs the courts. After it is all over, who do you blame - the umpire or the man who

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objected?

MR. MONTGOMERY: People are inclined to relate acts to other people rather to a book. You can't blame a book because it doesn't do any harm, it just sits there. A fellow looks in the book and says "I can do this under the book", so many times the courts are blamed and we realize, in all fairness, the man on the bench who applies the law, is only doing what he is required to do. In the heat of the moment you don't stop and go far enough back to see the whole picture.

THE COMMISSIONER: That is true. I think you have stated it very well. What is overlooked is the fact that the central support of democratic government is the court. Human beings are not perfect in their outlook: they do their best to get rid of preconceptions and biases and one thing and another but, nevertheless, over the world as a whole, I think in this country you have an association of human beings which, in relation to individual scope of action and relation with their fellows can't be surpassed.

MR. MONTGOMERY: We are not suggesting, sir, that we establish anarchy. We are suggesting that we change the rules.

THE COMMISSIONER: Yes, you are changing rules. Now, take in this line of work, what would you suggest as a change?

MR. MONTGOMERY: Well, one of the changes we would suggest is that an employer not be permitted to hire strike breakers or use injunctions to change the balance that existed when the strike began.



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THE COMMISSIONER: How about the picket line?

MR. MONTGOMERY: We feel that if the picket line does a criminal act, throws a rock through somebody's windshield, then the law, in itself, should take care of the person who does that.

THE COMMISSIONER: But why? Do you think that there is any distinction -- I would say, I agree with you that the mass of our workers are first class Canadians Do you think it would be preferable for them to be involved in criminal law than to be involved in a civil mode of preventing wrong?

MR. MONTGOMERY: Well, I will tell you, sir, I come here with great prejudice in many ways because I am affected by many things that happen. About 20 years ago, in a strike at Hamilton, there was a chap who was in his mid-sixties who was an Italian immigrant, had been in the country, I guess about 30 years, who because of an injury to his leg, walked with a cane, and he was a cleaner in what we call a change shed, where they take off their working clothes and put on their street clothes. His knowledge of English was rather limited because he lived in the Italian end of the City of Hamilton. We had a strike on at the steel plant and, as the truck came through, he walked over to the truck driver and said, "You no go through here", shaking his head. He was arrested, he was sentenced to 30 days in jail. Now, he didn't mean it as a threat - a man of his age with a bad leg, who was he going to threaten? But the law sentenced him to 30 days. This, I think, is wrong. But, of course, there are many cases where the law



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is right. I don't remember them, I remember the times when they were wrong. When I was a teenager, my father was a union organizer when I was going to school. I can remember Holmes Foundry in Sarnia hiring a bunch of strike breakers and my dad came home with a wound over his eye and his face all puffed up. To me, every strike breaker is a thug because my father was taken out of his hotel room, taken out in the country, beaten up and thrown in the ditch. Of course this brings to me a great bias against strike breakers. I admit it is not the correct attitude but you are affected by your environment. So, I feel that where we have large picket lines is where the strike, the contest is the hottest, it is the most crucial.

You take Algoma Steel Corporation. They have no pickets on, there is no problem in handling that situation.

THE COMMISSIONER: I was going to ask you:
Your object really is to stop work?

MR. MONTGOMERY: That is right.

THE COMMISSIONER: On your side, you are willing to surrender your wages in large measure. They lose their profit and production which, assumingly means profits. The two points of conflict seem to be, first, the employment of strike breakers and the massing of the picket line. I am just testing out ideas, so don't misunderstand me. Suppose you do away with both - both strike breaking and picket lines, and you leave it all to the solidarity of the strikers?

MR. MONTGOMERY: Well, sir, if that were true, we could do away with the courts too, couldn't we,



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because everybody would be honour-bound to do the right thing? You are suggesting that we have not got certain elements in our society that need some --

within your union, enough solidarity to meet the situation where it depends solely upon your consolidation as against the employer? All you have to do is say "All we have before us is to keep together and that work stops" and you say, "No, we want to do something more. We want to invite other processes to help hold ourselves together".

MR. MONTGOMERY: Well, people don't always have an agreement. The strike is not always a unanimous vote. We operate by majority vote but the real thing about it is there are people who are going to go through a picket line -- for example, we have a number of people at the moment in the unions, in my experience, who don't want to belong to unions, it is against their religion, it is against their politics, they have some other philosophy. Some years ago, a gentleman named Rand brought out a decision that everyone had to pay union dues whether they were members or not. You would be surprised how many people don't have religion to stop them joining now, don't have a philosophy that prohibits them joining. The only people I know that don't join are the Plymouth Brethren, the Society of Friends and the Seventh Day Adventists, who have apparently, some religious reason.

THE COMMISSIONER: But that was not the only reason for not wanting to join. Some of them are such individualists they don't want to associate with anything like that.



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MR. MONTGOMERY: My experience has been that once they pay, you don't have any trouble getting them to sign a membership card.

THE COMMISSIONER: But let me press that question: Where your men know that all they have to do is to hold together and the work will stop, why should they not hold together?

MR. MONTGOMERY: Would you figure that the law should read that office employees and the foremen and the management personnel could not do the jobs of the people in the plant too?

THE COMMISSIONER: Well, suppose you put that in: take a large industry today of 1,000 people, and there is a strike, that work stops. There is no doubt about that. Why? Because they cannot replace 1,000 personnel.

MR. MONTGOMERY: I think I will answer this way, that if the law is changed, if there are no strike breakers and the employees in the supervisory and office groups could not be used, I will take my chances on having no picket lines, if this is the rule.

THE COMMISSIONER: I am only trying to test these ideas out.

MR. MONTGOMERY: I think we would be better off than we are now. You are negotiating a new law with me, sir, and I think we can work something out along these lines.

THE COMMISSIONER: I am trying to introduce fresh ideas here.

MR. MONTGOMERY: I think if, under these

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conditions -- there is one factor I would like to take into account: Some people who do not scab, do so because it is a stigma that will last with them for years. If we had one or two pickets on the gate to make sure they knew someone knew they were going in, it would be helpful.

THE COMMISSIONER: In the speculation we are making now -- and I am getting your reaction, really -- MR. MONTGOMERY: I could add this to your proposition: We have an agreement.

MR. BUCHANAN: I will go further and add
that if you remove the ex parte injunction and severely
limit the issue and some such, and remove -- I don't know
the proper name -- but the injunctions per se, rather than
the ex parte, to a party such as the Labour Relations Board,
coupled with what you have suggested to Mr. Montgomery, I
will buy that deal if we are negotiating.

THE COMMISSIONER: But if you have no picket lines, you don't need an injunction.

MR. WEISBACH: You only have no picket line in places where there is no need of it.

THE COMMISSIONER: Of course, you have that situation in any large-scale strike. The plant stops.

MR. WEISBACH: You will have a picket line, sir, where you know that the employers want to try and operate the plant.

THE COMMISSIONER: But he can't operate -MR. WEISBACH: Somebody like General Motors

won't operate, no.

THE COMMISSIONER: Or take the Sudbury plant with 7,000 or 9,000 men, they are stopped when there

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is a strike. So, I have no doubt, would be the Steel Company in Hamilton -- any large industry. You can reduce that to hundreds; depending upon the skill required and the character of the work, in some cases it would be effective only in very small companies.

MR. WEISBACH: In those cases you usually just have a token picket line anyway.

THE COMMISSIONER: That may be and, therefore, if it is only token and they know there is a strike, it is really ineffective as a picket line. These are only ideas to see what possibilities you think might be entailed.

MR. BUCHANAN: I could accept your premise, sir, that you should be able, even in the face of such things as television and so on, and the attendance at union meetings, we should be able to generate within our labour movement, the solidarity which prevents our own people from scabbing.

THE COMMISSIONER: That is what occurs to

MR. BUCHANAN: But the professional strike breaker is our worst enemy, there is no question about that. I think we also have to accept within the labour movement, the history of the real fights which create solidarity, is something which is beyond the ken of many labour people. Particularly in some of the craft trades, and we have them presently in some of the newspapers -- we had and I don't know if they have left now -- who moved in very rapidly from various other cities to take the place of the I.T.U.

MR. MONTGOMERY: Mostly Americans. There is, in the printing trades -- I use the name Pilkington

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and Barnes, not that they do it, but they masquerade as a security outfit in the States who will supply you with certain skilled workers. Now, the premium is pretty high. You must pay their hotel bill and so forth, but according to what we know from the typographical people when the newspapers went on strike, their union keeps a list of these people and they have photographs of them, and they give us the information that these people were used here in the newspapers in the early days because they are tradesmen and they cannot operate without a certain nucleus of these trades. There are these types of professional strike breakers. There are the other kind who do not do it full time and you can go to a pool hall someplace and pick up some guys who may be between -- like in the case where my father was involved -- they may be between prison sentences and they put them on to be the bully-boys. There are people who will be happy to be strike breakers, usually because the money is good because they may get longer hours. We call them professionals. Some of them are only part time professionals.

MR. POLLOCK: But those are to be distinguished from the people who live in the ordinary community who are unemployed and want to get a job.

MR. BUCHANAN: Yes.

MR. POLLOCK: Would you think --

MR. BUCHANAN: They are strike breakers in

a sense.

MR. POLLOCK: In the sense that they are getting paid for their work and they are professional employees.



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MR. MONTGOMERY: Let us say they are apprentices.

MR. POLLOCK: Of what significance is the professional strike breaker in numbers, on occasions when they are employed -- I do not mean the thug, the strongarm man, the fellow who is the head breaker -- I mean the fellow who is employed or imported to perform the task in the shop -- what percentage of relative importance to the whole picture?

MR. MONTGOMERY: It would be very small, but also there are very few strikes that are this type of crucial strike. For example, it would not be possible where you have to employ, say, in Sudbury, 9 or 10 thousand people and pull in perhaps 500 different skills. Some, perhaps, are fully skilled and some are semi-skilled, but it is only really possible to use this type of strike breaker where there is only really one craft involved, so that they can use them in the printing trades and sometimes in the building trades where they only have to have one skill.

THE COMMISSIONER: In what numbers would they come in?

MR. MONTGOMERY: Oh, very small.

MR. WEISBACH: They would be key people.

MR. MONTGOMERY: Also, they are, many times,

very well trained. That is no reflection on their skill.

THE COMMISSIONER: Oh, yes, that may be,

but I was just wondering, what is the largest number you

have known?

MR. MONTGOMERY: They alleged here that



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there was about a dozen and a half in Toronto.

MR. KEARNS: These people go wherever there is a strike in the industry and there is need for their services. They are piloted around from area to area.

THE COMMISSIONER: But that constitutes a very small establishment.

MR. POLLOCK: If they want to work as printers, perhaps that is the only way they can work as printers. I am sure the I.T.U. were not very happy to see them join the union.

MR. MONTGOMERY: No, I would imagine there would be some resentment. This is the same resentment, of course, that you are talking about here, that the employee has against his fellow worker who went through the picket line too.

MR. POLLOCK: But in the total significance of the strike breaker --

MR. MONTGOMERY: The professional?

MR. POLLOCK: --- situation, the professional strike breaker, the man who advertises "We will break your strike", is very insignificant.

MR. MONTGOMERY: Of course, it is something like the black plague; you don't want very much of it. To these people in Toronto who now have been out for $2\frac{1}{2}$ years, they believe that their strike would have succeeded had it not been for these people, so it becomes very important in their minds. As a matter of fact it was important enough that a couple of years before the strike they brought a resolution to us to get us to endorse a resolution which made it illegal for the company to import strike breakers





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across a provincial boundary, and we endorsed that resolution and sent it on. Of course, like a lot of other resolutions we pass, we get acknowledgement from the Government of B.C. and that is it.

MR. KEARNS: The majority of those are Americans.

MR. MONTGOMERY: Yes, it is Americans who are doing this.

MR. POLLOCK: Apart from the Toronto newspaper strike, can you think of any other strike in which
this very small corps of this type of people, moving from
one place to another, the elite corps ---

MR. MONTGOMERY: It is almost entirely limited to the printing trades. The other cases where they have used people brought in -- I don't know how many years ago -- where a large chain had a strike of stationary engineers and they brought in supervisory personnel from plants across Canada into Toronto.

MR. WEISBACH: The British American Oil.

MR. MONTGOMERY: To run the operation.

THE COMMISSIONER: Take a company that has 3 or 4 or 5 hundred employees and all those are producing employees, and they go on strike. To what extent can the clerical staff or management staff maintain production?

MR. BUCHANAN: They have branch plants,

sir. Somebody referred to British American.

THE COMMISSIONER: Let us take one plant

first.

MR. WEISBACH: The plant at the British

American Oil Company in Clarkson a year and a half ago, did





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exactly this. Long before the strike was even started they had made arrangements to bring supervisory personnel in from all over Canada.

MR. POLLOCK: But that was largely due the success of the company's position in that strike largely due to the highly automated operation of petroleum refineries.

MR. MONTGOMERY: That is true, but you need very highly skilled people to run and maintain this equipment. While it is limited in number, it is very important you have skilled people.

MR. POLLOCK: There is no question about that. These people who were imported or brought in, were certainly highly skilled.

THE COMMISSIONER: I am taking 300 employees now.

MR. MONTGOMERY: The difficulty in these situations, as Mr. Buchanan started to say -- and if I am wrong he will correct me in what I say -- in my industry, the steel industry, a little better than 50 per cent of the plants in Toronto, and we have 103 organized, are American owned and these plants may have 3 or 4 hundred people. Most of them are smaller, but the odd one has. They also have dozens of other plants, plants that other unions have contracts with that must produce and it is a very simple procedure for Plant A of, say, The Apex Manufacturing Company shir to a warehouse owned by Don Montgomery and then the warehouse will ship to the Apex plant that is on strike in Canada and, because the trucks go through the picket line bringing this stuff in, sometimes finished, sometimes almost





would like to go to first.

completely finished the market is supplied and the supervisory personnel and the office personnel can unload trucks, do the minor assemblies necessary and maintain the market.

THE COMMISSIONER: Yes, but I prefer to deal with a simple case first, and then you can expand it into the additional factors.

MR. BUCHANAN: One isolated plant with no other means of getting production except within that 4 walls?

THE COMMISSIONER: Yes, that is what I

MR. BUCHANAN: With 2 or 3 hundred people and a supervisory staff.

THE COMMISSIONER: Would it be possible to maintain the productive activities of that plant by using the office staff and supervisory personnel? That is what occurs to me.

MR. BUCHANAN: A lot would depend on the nature of the skill required, sir. You could achieve a limited production, perhaps, depending. Could I cite you an example? I think you had the Bakery Council down here before you yesterday or the day before. I have a large bakery local under my charge. A lot of that is relatively unskilled help.

THE COMMISSIONER: Does that indicate the quality of the bread we get?

MR. MONTGOMERY: I think you have a point there.

MR. BUCHANAN: Sir, if we can be off the record, I might agree with you. A lot of it is unskilled help but there are certain key personnel there, oven people,





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dividers, moulders and so on. It doesn't matter what the terms are, it could apply to any other operation. Providing you find enough supervision to operate that, then your whole bunch of office skills and so on, could perhaps be utilized and produce. But there is the selling end and you certainly could not deliver with office skills and such staff. You may be able to close it down and that would be, in effect, a strike in those terms, if he cannot get supplies from one of his friends in the bakery business.

MR. POLLOCK: They told us yesterday they don't have any friends in the baking industry.

MR. BUCHANAN: That, sir, I would say is a slight distortion of the facts because we have experienced many strikes in the baking industry and the other places can gear up to supply if they so choose.

MR. MONTGOMERY: But, generally speaking, the amount of production that the office and supervisory staff could put out, would be very limited, generally speaking.

THE COMMISSIONER: I can understand that they could certainly facilitate the delivery of manufactured goods or any sort, whatever they might be, from a warehouse or a plant, but I have in mind now, the productive activity.

MR. MONTGOMERY: You see, sir, prior to a strike, when each party arrives at the conclusion of a strike, which it is very likely will occur, the union wants to curtail overtime to keep the production down; the company wants to get warehouses full of material. Now the principles established through arbitration procedures say that you are expected to work a reasonable amount of over-





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time. I don't know what "reasonable" is. So our people then see the production piling up and know the company is preparing for a strike and then they want to maintain the position that they had prior to this build-up of inventory. If we do so, of course, we are violating the agreement where we are expected to do some overtime. This is one of the areas where the unions are at a disadvantage.

THE COMMISSIONER: Yes. There is this. though, isn't there, to take into account: In the first place I am proceeding on your view which I think has a lot to commend it, that you have a personal interest in that business: You want to maintain the strength of the business to continue. It may keep you the rest of your life, many men spend their lives in the business, so your object is to preserve as well as to demand. It might be that to a certain extent your preservation would depend upon your ability to maintain a certain, not production, but supply, where you have these manufactured products. Sooner or later, that is reduced so that there again, you are compelled to look to production which they cannot carry on. Do you think the mere delivery of a week or two weeks' excess production would materially affect the prospects of a strike?

MR. MONTGOMERY: It is the demoralizing effect, more so than the actual effect.

THE COMMISSIONER: Why?

MR. MONTGOMERY: Because the employees believe this gives the company an advantage they are not entitled to.

THE COMMISSIONER: They may believe it,



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but is it a justifiable belief? Is there anything really to support that if this extra production is going to be exhausted in two weeks? I am just posing these possibilities.

MR. MONTGOMERY: If it is going to be exhausted in two weeks, no, I would not think there would be any real difficulty. It would make the strike last two weeks longer, that is all. This is apropos of nothing, really, but it relates to this. During the Lever Brother strikes, where they have soaps all over the supermarkets, one of the debates that the coordinating committee had was whether it would be better to put a drive on to take all Lever Brother products off the shelf and develop a demand for the product, or to boycott it. In relation to what you say, we were trying to resolve the point and then there was too much union tradition to buy struck products so that the idea of leaving it on the shelf won out, but it was debated whether to create a demand or have it sit there.

of that, but it reduces itself to this, you know, that every new idea is looked upon as an enemy idea, you are unacquainted with it, you are not familiar with it and if you live with it for 2 or 3 months, it becomes common and you almost generate a contempt towards its previous strangeness.

MR. MONTGOMERY: This crosses throughout the whole of civilization.

THE COMMISSIONER: It doesn't matter what the idea is, there is a resistance because it is a foreigner, it is a stranger. It is like the strange boy coming into a new community.

MR. MONTGOMERY: We are aware of this in



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contract negotiations. Some unions, at least my union, introduce a new idea such as pensions, knowing that the employer won't accept the idea, it is too revolutionary, but in preparing his arguments to oppose it, he has to become familiar with the whole subject at once, and as you suggest, he becomes familiar. It is not such a revolutionary thing, it becomes a matter of how much it is going to cost him.

THE COMMISSIONER: Exactly, he resolves that, ultimately, by a consideration of the factors which he should have had in mind first. Examine an idea, don't run away from it.

MR. MONTGOMERY: Well, we are as much offenders as any other group. We have our sacred cows and our traditions and it takes a lot of determination.

THE COMMISSIONER: The first step is to be aware of that fact.

MR. MONTGOMERY: We are aware of it. I don't know how much it goes beyond that.

beyond that. I think in union-management negotiations, it is realized ultimately that the employer will come back to the bargaining table and there will be a resolution of the strike and there will be a restoration of jobs and of supplies and markets and everything else. And, given a little time to cool off after the initial walkout, he will be prepared to be reasonable and realize "Well, sooner or later we have got to go back and get to the table". It is where the employer obviously takes the attitude "I am never going back to the bargaining table with these people or



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this union as such. I am going to import, I am going to induce scabs to come through, amateur, or professional or what have you. I am going to find other avenues of supply' It is where you get into these situations particularly, that the temperature mounts and the injunctions come in and the scab-calling and so on. I think an honest difference of opinion, which strikes can be - there are many strikes which don't make the headlines because they all end up amicably, or relatively amicably.

THE COMMISSIONER: Of course I don't want to have any implication that I think the obstinacy is always on one side. We had something illustrated yesterday in the case of negotiations with bakeries in which the obstinacy and in which the intimidating demands came from labour and they were spelled out - "We want this and we will take nothing else". Now, I think that springs from the idea which is generated by both sides, that this is an engagement in a civil war and you used the terms of warfare which, I must say, were more appropriate a thousand years ago than they are for the present period. So, if you could get a new vocabulary, there is something that you may generate, a new vocabulary, in which to speak of these differences, rather than struggling warfare, not even competition but struggling warfare, where you aim at destruction which is not a factor at al. . then you might make some headway.

MR. MONTGOMERY: Well, with due respect, I often find that the employer gets the type of union reaction he deserves.

MR. POLLOCK: And vice versa, I would say.

MR. MONTGOMERY: Well, I suppose, you



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represent the public, I am representing the labour movement.

You can say it but I would be unwise to say it.

MR. BUCHANAN: I think it is not necessarily true, either. The employer is there, the union comes and he comes with an attitude - or the union comes with an attitude which is reflective of the employees to the employer and usually the first agreement, or the first set of negotiations will establish the relationship between the union and the company for many years. We now have an excellent relationship with Rowntree Chocolate Company, for example, in Toronto, with 500 or 600 employees. It took a strike on the first agreement to establish that but 20 years later we have an excellent relationship. For the first 5 or 10 years it was the worst possible relationship you could think of. The employer, first of all, if he is sufficiently sophisticated on the first entry of the union, to accept it as a part of society, to sit down and negotiate, will find his way smoothed a lot - not always, I realize that. As Don says, we have our prejudices and biases and so on.

You talked, sir, about terms of warfare.

This becomes an argument in semantics. Very often in the press you will find that very often our suggested amendment to the collective agreement, sometimes becomes translated as "demands".

THE COMMISSIONER: That is a word that ought to be proscribed.

MR. BUCHANAN: I suggest that the union's requests are not always demands. "Demand" has the connotation that "this is going to be, or else" whereas a request for amendment or modification is something a little different.



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MR. MONTGOMERY: One of the reasons I suggest, that the reaction the company gets is of their own making, is that the union really affords their employees a voice for the first time.

THE COMMISSIONER: They what?

MR. MONTGOMERY: The union really affords the employees a voice for the first time; in other words, for the first time without a union, I don't know how you have a two-way communication system. It comes down from the office upstairs to the superintendent to the foreman to the employee. How do the employees get back up? And resentment lasts a long time. I recall in Renfrew, Ontario, in the mid-forties, sitting in a meeting of employees of a company there, who were drawing up their amendments and one chap wanted an amendment that there would be no 30 per cent reduction in wages and I asked him "Why 30 per cent?". He said "In 1919 this company cut my wages 30 per cent". He remembered 1919 at 1945, near the end of the war. He didn to want to lose that money and he put that specific amount in I suppose if the company cut his wages 29 per cent, he would not have a case, but this is what he had kept in his mind for that period. So this resentment that is there or the desire to correct what they thought was poor treatment over the whole working life, come into the first agreement. You have sometimes a wonderful and weird collection of amendments that these people want in because many of them have something that they want to correct that happened to them or one of their workmates. Therefore, I say the union is the voice of these people. If the company has been unfair t hen they want to strike back. The worse reputation the



THE COMMISSIONER: I suppose also, that in



company has when we start organizing, usually the worse the relationship is.

MR. BUCHANAN: Yes, sir. Part of our problem -- although I do not think this is a proper subject for this Commission -- is the fact that between collective agreements, and under the Labour Act, we can only strike at a certain time, after certain steps have been complied with, you will find the company -- and I think George Burt will probably cite you a lot of cases -- will make a collective agreement partly in good faith and everything else and two days later bring in an automated system which will wipe off 10 per cent or 20 per cent of the employees' jobs. Now, the company obviously knew, at the time of the collective agreement, that this was going to happen. We can't do anything about it.

THE COMMISSIONER: Yes. Mr. Justice Freidman had the same situation on his Commission.

MR. MONTGOMERY: We, as an organization, believe we have a public responsibility, and one of the things that concerns us about injunctions and compulsory arbitration, is the fact that our members, because of a number of other situations; these bankruptcies and finance companies and the failure, apparently, of anything being wrong with mayors accepting gifts from pipeline companies who want favours, and other experiences with law -- that our membership is beginning to think that the courts are not really as good as they should be, that they blame the courts for the laws. We feel that, if out of this report





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changes made that would make it a better law so that the people feeling, in administering it, that the law is not being used against them, it would be helpful to our whole society, because we must maintain respect for law and order and anything that detracts from that is against the public interest and we should take some steps to see that this sort of situation that you have been going over for these last few days, is changed, so that it appears to be fair and is fair, rather than us coming before you with these biased ideas, all of us biased, because we find this law to be unpalatable. Now, if you can come up with some way to help this, it will be not only a service to organized labour and the employer, but it will be a service to the whole community that the law should be held in high regard.

THE COMMISSIONER: There is no doubt that this is a vital problem. I think it goes to the roots of democratic government, really. All we can do is our best.

---Short recess

MR. MONTGOMERY: I think, sir, I notice from the questions we have been going back and forth over the pages of the brief. It might be just as wise now, sir, if you go ahead and discuss the brief.

If I may, sir, we have what we call a Union Representatives and Business Agents Association. At the luncheon, Dalton Bales, the new Minister of Labour is going to be our guest. I wonder if we might adjourn at about 12:15?

THE COMMISSIONER: Yes, certainly.



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MR. BUCHANAN: And return about 2:00? THE COMMISSIONER: Yes.

You used one word I would like to have you

elaborate a bit - "demonstration". What have you in mind by "a demonstration"?

MR. MONTGOMERY: Well, this example we cite in our brief, of course, for example, A.R. Clarke, we had 2 or 3 thousand people, a public address system, somebody made a speech.

THE COMMISSIONER: Where did you meet? MR. MONTGOMERY: This was on the street in front of the plant.

THE COMMISSIONER: What was the plant?

MR. MONTGOMERY: The plant was A.R. Clarke. It was a tannery with about 350 or 400 people working there. The first contract was with the fur and leather workers which is part of the meat cutters' union. It is a division of the meat cutters and butcher workmen's union and they struck to get a first contract. Now they have a contract and have had two renewals since that time. From what the b usiness manager of the fur and leather workers tells me, Mr. Federman, they have a good relationship now with the company.

THE COMMISSIONER: What were the circumstances of the events leading up to the strike? It was a recognition strike?

MR. MONTGOMERY: No, they were certified by the Labour Relations Board. There was an issue over wages.

THE COMMISSIONER: A first agreement?



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MR. MONTGOMERY: Yes.

THE COMMISSIONER: And they couldn't agree

and they went on strike?

MR. MONTGOMERY: Yes.

THE COMMISSIONER: How long did the strike continue before this demonstration?

MR. MONTGOMERY: Several weeks. I thought it would be about 7 or 8 weeks. Mr. Weisbach said it was 4 months but it was well on into the strike.

THE COMMISSIONER: Was the work in the plant stopped?

MR. MONTGOMERY: No, some people went through the picket line and worked there and they hired some new people.

THE COMMISSIONER: About to what extent?

MR. WEISBACH: Well, Mr. Commissioner,

actually the company claimed at that time it was producing fully, to the same extent as they were before and I remember because I handled the question of unemployment insurance for the people at that time. Under the Unemployment Insurance ance regulations, they could take unemployment insurance if the company produces or claims to produce at least to the extent of 85 per cent of previous production and this is what the company said they were doing. So, according to their own statement, they must have had a pretty near

THE COMMISSIONER: And were they gradually increasing the output?

MR. WEISBACH: Yes.

full production during the period of the strike.

THE COMMISSIONER: And taking more men on?





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MR. WEISBACH: Taking more men on. THE COMMISSIONER: Hiring them from the 2 3 outside? MR. WEISBACH: Hiring them from the outside. 4 THE COMMISSIONER: How many of their own 5 men went back, approximately? 6 7 MR. WEISBACH: About 20 per cent, I would 8 say. THE COMMISSIONER: And the demonstration 9 took place on the street? You said there were how many, 10 2,000 or 3,000? 11 MR. MONTGOMERY: 2,000 or 3,000. 12 THE COMMISSIONER: That would prevent 13 very much movement on the street around that plant. 14 MR. MONTGOMERY: Well, there were large 15 police detachments there. I don't believe the reason the 16 employer came back to the table was the fact that they los 17 one day's production; I think he may have been impressed 18 with the fact that after all this period of time that many 19 people were prepared to come out at 7:00 o'clock in the 20 morning. 21 THE COMMISSIONER: And where did these 22 people come from? 23 MR. MONTGOMERY: Well, all the original 24 strikers who were still on the picket line came and they 25 came from all unions, the auto workers, steelworkers, 26 retail - wholesale, bartenders - it was pretty representa-27 tive of all the affiliates of the Labour Council who worked 28 in that general area. They did not come in from Rexdale, 29 or anything like that, but generally from that area. 30





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RM	85
1	THE COMMISSIONER: Was that in the City?
2	MR. MONTGOMERY: Yes.
3	MR. POLLOCK: What is the physical or
4	geographical position of the plant?
5	MR. WEISBACH: Eastern Avenue.
6	MR. POLLOCK: Which is an industrial area.
7	MR. WEISBACH: Yes.
8	THE COMMISSIONER: And you assembled there
9	in the morning at 7:00 o'clock?
10	MR. MONTGOMERY: Yes.
11	THE COMMISSIONER: Did they have banners
12	or placards?
13	MR. MONTGOMERY: They had signs saying that
14	the Newspaper Guild supported it, or some other union sup-
15	ported it - clothing workers.
16	THE COMMISSIONER: Was there any deterrent
17	to entrance to the plant?
18	MR. WEISBACH: No, I think, Mr. Commissioner,
19	it was simply a sympathy demonstration carried on, opposite
20	the plant and in the street. The demonstration itself did
21	not interfere with anybody who wanted to enter the plant but
22	it was simply an expression of, you might say, solidarity
23	and sympathy with the people who were on strike. The dem-
24	onstration itself did not make any effort to stop anybody
25	from going in.
26	THE COMMISSIONER: Did people go in?
27	MR. WEISBACH: Yes, they did.
28	THE COMMISSIONER: Both classes you have
29	mentioned, strike breakers and employees?
30	MR. WEISBACH: Well, strike breakers,





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generally, yes.

THE COMMISSIONER: What was carried on?

Were there addresses or speeches?

MR. WEISBACH: There were short speeches.

THE COMMISSIONER: Did they have a platform?

MR. MONTGOMERY: A sound truck.

MR. WEISBACH: I think it was taken from a

sound truck, a microphone.

THE COMMISSIONER: What do you mean by that?

MR. MONTGOMERY: A panel truck with large

speakers on top and the unit inside.

THE COMMISSIONER: How long did that demon-

stration last?

MR. WEISBACH: About an hour and a half.

MR. POLLOCK: From 7:00 o'clock until 8:30?

MR. MONTGOMERY: Well, actually it started

a little before 7:00 - roughly that time. You don't assemble

that many people in just an hour and a half.

THE COMMISSIONER: And the police were in

20 numbers there?

MR. WEISBACH: Yes.

THE COMMISSIONER: And what was the con-

23 clusion of it? Did they just separate?

MR. WEISBACH: Yes.

THE COMMISSIONER: How long after that were

26 negotiations renewed?

MR. MONTGOMERY: Within the week.

THE COMMISSIONER: And at that time, how

many strike breakers had been employed, approximately - it

30 would be 65 per cent?





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MR. MONTGOMERY: About that.

MR. WEISBACH: I think the original employment was in the neighbourhood of 400 or 450 and I think at that time they had working pretty close to 400, I would say.

THE COMMISSIONER: What were the terms of the agreement in relation to employees on strike, who did not go back?

MR. WEISBACH: Well, as far as I remember, all the previous people who were employed at the plant, were reinstated.

THE COMMISSIONER: Were these other strike breakers let go?

MR. WEISBACH: Pretty well, yes - most of them anyway.

MR. POLLOCK: What about the scabs, if you can call them that?

MR. MONTGOMERY: There were some people who didn't go back, they had got other employment so part of the original work force of something under 400 who struck were depleted by those who found other employment and didn't return.

MR. WEISBACH: This, of course, happens in every strike.

MR. MONTGOMERY: Also the turnover among the people who had gone through the picket line, the strike breakers was high enough that that helped take care of the thing itself. It is a tannery, it is not the most pleasant place to work and some people who never worked in a tannery might work to get one pay cheque and not come back and the turnover among the strike breakers was substantial enough





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that over a period, I think, 6 weeks, the whole thing adjusted itself.

MR. POLLOCK: What happened to those people, the previous employees, who crossed the picket line and went back? Were they reinstated? Did they continue in employment?

MR. WEISBACH: Yes.

MR. POLLOCK: What is their position as far as the union is concerned?

MR. WEISBACH: As far as I know now they are all members of the union.

MR. MONTGOMERY: It is pretty difficult to say. I remember - it depends on the memory of the people involved. I remember when I was down in Belleville with a friend of mine, the late forties, walking down the street and he says to some chap walking by, "Hello scabbie". When we went by I said, "That is an awful name to call anybody" and he said "Well, that is his nickname". I said, "Well, how would you earn a nickname like that?". He said "Back during the railway strike in the first world war, he went through the picket line and he got a nickname 'Scabbie' and he has been called that ever since then". It depends on the individual. Some departments may be in complete harmony, others may have friction. You would have to get some graduate students to make some kind of survey to answer with any degree of accuracy.

MR. POLLOCK: But, as far as the unions are concerned they service the grievances and so on?

MR. KEARNS: They have their own internal method of dealing with it, crossing the picket line and al 30



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than .

2 MR. POLLOCK: What is that?

MR. KEARNS: Penalize them sometimes with

a fine.

MR. MONTGOMERY: In this case there were no fines. They decided, if you will pardon the expression, sir, that the war was over and we had to live together.

MR. POLLOCK: You didn't shoot the traitors?

MR. MONTGOMERY: During the strike it might

have been a very popular cause if it had been suggested.

MR. POLLOCK: I recall they picketed some-

body's house.

MR. MONTGOMERY: Yes, sometimes they do this.

of the plant could not have been wholly successful where there was such a turnover of workers.

MR. MONTGOMERY: All the tanneries work with a number of unskilled workers.

MR. BUCHANAN: It is very unpopular, I have had some personal experience.

THE COMMISSIONER: Can you give the cause of the changed attitude of the employees?

mr. Mcntgomery: I think the employer realized that, as you suggested, he got used to the idea that it was going to be union and he makes the kind of adjustment we all do when we become a little more familiar with what is going to happen. I think, also, that the attitude taken by Mr. Federman during the discussions with the manager would give the manager some assurance that things





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were not going to be as bad as he maybe had first thought they were going to be.

THE COMMISSIONER: Mr. who?

MR. MONTGOMERY: Federman, he was the union negotiator in this thing,

MR. POLLOCK: Does the Council differentiate between legal and illegal strikes or activity before lending their assistance in this regard?

MR. MONTGOMERY: We do not become involved

in illegal strikes, unlawful strikes. In fact, the affiliates - the only knowledge we have of them is we have a place on the agenda where there is a report of unions and they get up and report, "Our union has signed an agreement" or "Our union has been certified for a new group of employees", whatever they think is of interest to the other dele-15 gates. Sometimes under this they may report that a wildcat strike is taking place or has taken place. One case recently was the one with Gallagher on the matter of safety in the tunnelling. He pulled the men off the job for safety reasons. It was reported to us at the Council meeting, the reasons for it, but we were not asked to lend any support to it; it was just informed information. 22

MR. POLLOCK: By "wildcat" you mean anything

unlawful?

MR. MONTGOMERY: That is right.

MR. POLLOCK: For the purposes of this Hearing, can we define "wildcat" to mean those activities participated in by the union members not sanctioned by the union and anything else that is unlawful or premature, as unlawful or illegal strikes?





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MR. MONTGOMERY: Yes.

MR. POLLOCK: Do you assume any duty or responsibility to counsel against or discourage the illegal activity that precipitates the strike or premature strike?

MR. MONTGOMERY: I am not going to avoid answering. We don't get involved unless we are invited in We have no authority. If you, for example, are a strike leader and you have a strike, we do nothing unless you ask us for assistance, because this is the role we must play. We are only a supporting council, we have no right to tell them to strike or not to strike. If they ask us for advice we will advise them.

MR. POLLOCK: You would not say, in a case of violent picketing or illegal strike or anything like that, you wouldn't at any of your meetings say to the recalcitrant parties "Well, you shouldn't do this, it is illegal, why don't you go through the steps and not give the labour movement in general a black eye"?

MR. MONTGOMERY: We have not been faced with that situation. Obviously, we would give them the type of advice that would assure them, be the greatest assurance of success possible and violence does not assure success.

MR. POLLOCK: Henry Ford thought it did.

MR. BUCHANAN: That is one of the reasons
why we are here today, I think.

MR. POLLOCK: You discuss in your memorandum, on page 3, and I think particularly on page 8, picketing and the purpose of picketing. Now, could you tell us what you think the purposes of picketing are, whether they



actually reflect all the issues involved and whether the courts and the laws recognize the validity of your definition of picketing? Just as a jumping off point, I draw your attention on page 8 to this, where you say:

"What constitutes peaceful picketing or informational picketing is not clearly defined in any statute but the courts have apparently decided that picketing for communicating information or for subtly and gently persuading others to join the strikers in their picket line is a lawful act but, as far as the rank and file on the picket line is concerned, the purpose of a picket line is to see that the plant remains closed and the seabs are not permitted to pass through the line and that the strike breakers are not brought in by the employer." Now, could you elaborate on that?

elaborate on the first part of that. The part about informational picketing and communicating information, and subtly persuading others can be covered by the fact, as I mentioned earlier, that there is a social stigma to go through the picket line, not only held by your fellow workers but by management themselves, who will look upon some of these scabs after the strike is over as something less than a first class member of their group. So that the "subtly" part is that some people willscab if nobody



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knows about it. They will do it in the dark or something like that. They are aware of the significance of being termed a scab after the strike is over and this will deter them if they know it is going to be known. If they see their friends or someone they know on the picket line --in the large operation of a thousand or 500 people, there will be some people in the plant that others don't know and if they see the man on the next machine carrying a picket sign and they go through and he knows that his name is George Smith and he has three or four children and that they bowl together and they used to share their lunch periods together and maybe play cribbage or euchre together, he will be more concerned with the fact that his friend knows he is going through and it may end their relationship and be held against him for a long time. This is what I mean by the subtler aspects of it. If you have a limited picket line of one or two people, obviously you are not going to have enough pickets who will know all the employees and this subtle persuasion, if that word is correct -- if I am using it correctly in your view -- ceases to be a factor because you don't know who they are. Somebody says, "There is a big guy with a black windbreaker on and wearing a hunting cap, who looked about 200 pounds" well, nobody is quite sure who he is. He may be prepared to go through a picket line with this limited number of pickets who don't know him as an individual by name.

MR. POLLOCK: What is the basis of his judgment to cross that picket line?

MR. MONTGOMERY: It depends on the individual. I don't quite understand the question.





of reasons.

MR. POLLOCK: He must decide whether he is going to cross the picket line on the basis of some judgment. Either he has to determine he is going to stick it out and hold off with the strike until they get their demands -- I use the word "demands" -- requests, that the union is putting forward for benefits, or he is prepared to go back and work on the basis of what he was getting before.

MR. MONTGOMERY: There could be any number

MR. POLLOCK: An individual choice.

MR. MONTGOMERY: For example, his wife might decide that he should go back to work because they need the money badly. The foreman may phone him up and persuade him or induce him by any means to come back to work, that there will be a better job for him, or if he does not come back he will never come back. Sometimes the company sends letters to their homes making certain suggestions, "If you don't come back, we will hire somebody to do your job". There could be any number of reasons.

You explain this one to me: In 1943 we had a strike in Hamilton Bridge in the City of Hamilton, and it was a wildcat strike. They used to work until noon on Saturday in those days, and they came down from the plant to the old Labour Temple on Catherine Street and almost 90 per cent of them came down and there were all kinds of speeches full of fire and brimstone, and one man got up and moved they go on strike and another man got up and seconded the motion. Three days later there were two scabs went through the picket line: Guess who they were -- the





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man who moved they go on strike and the man who seconded the motion. Now, you explain to me how they could be so full of the desire to fight on Saturday and by Wednesday morning they are going through the picket line -- the ones who initiated the motion and got them all out on the street. Now, we could not find out because after he went through the picket line we lost communication with him.

THE COMMISSIONER: What do you think of the idea of a secret vote immediately before the strike is taken?

MR. MONTGOMERY: The steelworkers union make a practice of this because we want to know the real feeling of the people too. The issue here, I think, sir, is not the matter of a secret vote, it is a matter of who takes the secret vote.

MR. POLLOCK: And in addition to that it is a matter of the timing -- when the vote is taken, whether it is taken before negotiations or a month before the strike or whether it is taken after the last offer of the company, so to speak, and when you are on the verge of not accepting it and then going on strike.

MR. MONTGOMERY: The steelworkers union uses the secret vote. My own personal opinion is that a secret ballot is desirable, not only from the democratic point of view but it is desirable because it gives you a better view of the employees' personal feelings.

THE COMMISSIONER: You think you would get that, really?

MR. MONTGOMERY: Well ---

THE COMMISSIONER: Feelings, at least at





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the time being -- at that moment.

MR. MONTGOMERY: In a large operation, if we took a strike vote at the Steel Company in Hamilton, we take a vote just like ratifying an agreement and we have a referendum vote at the plant gate lasting about 48 hours and you come in with your membership card and it is marked and stamped and you get a ballot and you go into an area and mark it and put it in the ballot box. Now, this is how we ratify an agreement and this is how we take a strike vote, and have taken a strike vote. As far as your question is concerned, Mr. Pollock, about taking a ballot to strike after the last company offer, I would doubt that it is necessary because you take a ballot on whether it is accepted and we tell them "Either you accept the agreement or you are now going to follow through on your previous decision and go on strike". There is no tomorrow. There is no manoeuvring any more. "You either accept this or be prepared to close the plant down." So, you do have that. In every case I know of, they do vote on the company offer.

MR. BUCHANAN: You may have two strike votes
You may have the vote earlier, within the general confines
and whether it be a two or three month period, you may have
a strike vote -- but the last offer of the company or the
last report of the negotiating committee constitutes in
itself a strike vote because it is axiomatic, you will say
to the people "This is it".

MR. POLLOCK: Not necessarily, because it might mean you go back to bargaining again in rejecting that offer, and you may be forced to because of the fact





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you have not gone through conciliation proceedings.

MR. BUCHANAN: Oh, we are talking about legal strikes.

MR. POLLOCK: Some votes are taken before conciliation proceedings are gone through.

MR. MONTGOMERY: Well, this becomes part of the bargaining tactics. Some companies are more impressed with a strike vote being taken and in your own mind you will think you'll stimulate their minds, that the offers will become better more quickly if they think they have time to do things. Some people don't believe their employees will strike and you do this to prove that a strike is possible.

THE COMMISSIONER: What do you think of the taking of a vote on the ratification as opposed to authorizing the delegation who is negotiating the authority to close an agreement?

MR. MONTGOMERY: Well, wherever possible,

I would prefer to have the membership ratify it because
this is part of the process that we believe to be a democratic one.

at that: Democracy does not mean that every act of government is going to be passed upon by every voter in a community. You can't do that. You must have agents. You must have delegates. The only question is that here you select a group of negotiators who, I suppose, are so selected because they are best qualified to carry on negotiations. Then, when the result of that negotiation is agreed to, so far as they are concerned, it is submitted





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to the mass of people who are not as good in judgment, I would say, as the negotiators, and yet they say, "No, you have got that much today, you will get something more tomorrow".

MR. KEARNS: When governments are elected, the members of that government are given that power. That does not apply in the trade union movement.

MR. POLLOCK: Why not? Ought it to?

MR. BUCHANAN: Mr. Commissioner, may I use your own terms to answer you? You are talking really about the body politic delegating to that negotiating committee the authority to close an agreement, and you say that democracy does not -- the people do not necessarily pass on everything, but you have used the terms that we talk about - "war" and "conflict" and so on. Surely, it would be highly desirable in society if people at large could pass on declaration of war.

THE COMMISSIONER: Yes, on certain things
-- the declaration of war.

MR. BUCHANAN: Well, if you can construe a strike as a war, then we would prefer to know that our troops are behind us.

THE COMMISSIONER: They are behind you by the very fact that they have appointed you or selected you to negotiate.

MR. BUCHANAN: That is right, but they can turn us out just the same as we turn out our elected representatives.

MR. MONTGOMERY: Actually, sir, sometimes - you mentioned earlier that the committee brings the





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recommendation in and they say "Go back and get some more".

It has been happening lately that when you did go back to get some more, you did get some more so it proved the membership were right on these cases.

THE COMMISSIONER: Well, you know, you can have agreement between the two parties which is based upon the prospect of passing that extra to the public. You may not only pass it to the public in prices but you pass it to the public also, conceivably, in the destruction of the value of money. Nobody wants that.

MR. MONTGOMERY: Well, I agree that the public should have some benefits passed to them but I don't know of any case where it has happened. I know that some years ago, the steelworkers union proposed that they would forego a wage increase if the company would proceed then to pass the recent price increase on to the public and the steel companies were not very interested in that.

THE COMMISSIONER: I don't say the whole thing is to be decided on that note at all, but I think it is a feature of these negotiations which prevents a better spirit of compromise. If the management say, "Well, now, what is the sense of our agreeing to the maximum that we can afford", assuming that they are acting in good faith and they say "When we consider the necessity of maintaining this plant, of providing for the future, of making permanent the interest which belongs to the employees as much as to us, we can go only so far but if we go that far today and then tomorrow it will be, say, we must go beyond that". That is the danger.

MR. BUCHANAN: Couldn't they possibly have





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a meeting of snareholders and discuss some of the propositions?

THE COMMISSIONER: I think that is all placed in the hands of the directors.

MR. MONTGOMERY: With all due respect, sir, I think you would be building a situation where the membership would then put limitations, they would instruct when they are drawing up their amendments, the committee, that they would not settle for less than so much money. They would put floors under the committees. They would not permit them to have any bargaining power, any power to negotiate.

THE COMMISSIONER: On what do they base that now? What do they base "We want so much or a strike" - what considerations lie behind that in the minds of the ordinary member?

MR. MONTGOMERY: It is difficult to answer but these are some of the things - what the plant next door is paying, what their competitors are paying, maybe what their brother-in-law is getting for being a machinist in a company the other side of town.

THE COMMISSIONER: Those things are in their minds, I dare say.

MR. MONTGOMERY: In fact, right now we are faced with a problem of the settlement in Montreal for Expo and the settlement of longshoremen, if it is good enough for those Frenchmen down there, we should get as much up here.

THE COMMISSIONER: Because they won't take into account there that they couldn't afford to have a





strike there, they have got to buy at an extra price because of the character of the work. This has been advertised to the world now, "Come to Canada and help the mass of Canadians" - not a few people, but the mass of Canadians, and for that they must have the attraction and it goes with the world exposition. You see, that whole thing might be ruined by a strike.

MR. MONTGOMERY: Well, I have a little problem, maybe you can help me. I am negotiating for a company now that has three different plants. One of the members of the committee has come across a report of the Economic Council, where they say the wage increases in 1966 average out 7 per cent per year and he feels if the Economic Council reports this, it must be a reliable figure and his company should do as much for him. This company doesn't feel they can do as much for him. So this is the sort of thing that goes on. Many cases, sir, people make decisions and then they proceed to find cut reasons why they come to that decision.

THE COMMISSIONER: Yes, I understand that perfectly.

MR. MONTGOMERY: People make up decisions for what should be the right amount of money they receive. It could be that the press carries stories about the average increases in Canada or some other report. It could be that their competitor has negotiated a contract with our union there for X number of cents an hour. It could be that a fitter believes he should get as much money as a machinist and that would require he get 18 cents an hour more than he is getting to bring him up to that level. Everybody





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relates what their wages should be to whatever shows in the area.

THE COMMISSIONER: "What is the highest wage that is paid within the range of my understanding."

MR. MONTGOMERY: This isn't really true, sir, in all cases. I know in this case I mentioned, they refer to some huge American companies and they know their company can't afford to pay those kind of wages and they are not shooting for those.

THE COMMISSIONER: There have been cases of just such demands as that which has sent the company into bankruptcy - not many, I daresay, but there have been, it is possible. All I would do is refer you to the conditions in England today. There is a case where the government has deliberately, over a period of 100 years, abstained from any unnecessary participation in labour matters. They leave the labour alone and management alone and let them settle the thing for the benefit of England. But what has happened under a labour government? They find that that is not enough, that the response of labour to the necessity of maintaining the very life of Great Britain, is not sufficient and they put the thing into law so that your wages are fixed, the prices are fixed. So, you see, you do come to conditions in which men take into account in their demands, things that can't be granted.

MR. MONTGOMERY: The wage level did not arrive at where it is, sir, without some management agreeing that it is all right.

THE COMMISSIONER: I daresay so but remember this: As I intimated, you can get management to agree

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to labour as the steel company was prepared to deal in the United States, because all they do is just shift it over to the public and they are in a position to do that because there is monopolistic control. Labour has monopolistic tendencies in fields of government as well as capital.

MR. BUCHANAN: If you wish to look at government, you will see the labour government in England now is having to cure some of the ills of previous governments.

THE COMMISSIONER: I don't think the history of labour relations in England is at all anything to be proud of. I think it is the opposite, but nevertheless, you come to a point where the demands of a certain group cannot be reconciled to the wholesome health of the total community.

MR. MONTGOMERY: With all due respect I find that the highest paying firms in the steel industry are also the most efficient, most productive. I have a little story I have told from time to time, about a little window manufacturer we had here in Toronto, who is now out of business, who was a very fine gentleman - paid the lowest wages in the industry, had a good relationship with his employees, but he just was not a good businessman and he is out of business. Now the union there had a choice of being terribly determined and forcing his wages up to his competitors', saying "Well, he is a good fellow trying to make out, it is a shame to put these people out of a job although they might be better working for some other employer who makes the same product and who can pay him more wages" and you are caught in this position of pushing

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hard enough to bring him up to standard and maybe force him out of business or saying, "Well, we will give him another chance". We gave him chances for a long time and he just was not a businessman. He should not have been in business. His leaving the window business had nothing to do with his labour rates, it was the fact that he didn't make the best use of the people he had there.

THE COMMISSIONER: That may be, and what was the result there? What about the men who were laid off? Did they immediately jump up to the higher level?

MR. MONTGOMERY: I don't know what happened

to all of them. I do know that a number of them went to work for the highest paying window manufacturer, you see, who was, at this stage, expanding.

I don't know whether you are familiar with it or not but Mr. Lewis dealt with that in connection with coal mines in the United States. He is boasting that they have the highest wages in the world "\$25 a day". And do you know what the reduction in the force has been as a result of that efficiency?

MR. MONTGOMERY: About 75 per cent.

THE COMMISSIONER: I will accept that. So

I remember in West Virginia, there were 40 thousand miners
walking the streets with nothing to look forward to so far
as that state was concerned, except that they would be
lent money if they wanted to enter into watchmaking or
something of that sort.

MR. BUCHANAN: Surely, sir, you would not advocate that any efficient business should stay in business

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from the public.

and the employees should continue to work for low wages and that inefficient production should be foisted on the public?

THE COMMISSIONER: The question is whether or not it is better to allow those men to have some participation in a reasonably satisfactory life or to send them out and run the risk of getting entirely new employment and the destruction of what they have given most of their lives to.

MR. BUCHANAN: Operating on that philosophy, sir, we would all still be earning somewhere in the region of 10 cents an hour.

THE COMMISSIONER: I don't think you are in a position to criticize that. For the last 200 years labour has criticized all aspects of progress in efficiency and today you are coming to the point, which I think is a sound point, that where these fundamental changes take place in the history of an agreement, you ought to have some means of modifying the agreement in the light of changed conditions. That is your position today and I think it is rather difficult to assail. It is not that: all I am saying is that in such a case as you mentioned, you might have, as they have done in the coal mines, or should have done in the coal mines, if it was done in this country, if they had allowed those mines gradually to taper off and, at the same time leave the employees thereby obviating assistance.

MR. KEARNS: One of the causes of the large numbers walking the streets in the coal mines on the other side, isn't that because of the fact that mechanization was

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brought in after? These men would have walked the streets anyway, regardless.

THE COMMISSIONER: Exactly. Mr. Lewis boasted about it, the achievements and the triumphs of private enterprise in producing the latest machinery.

MR. MONTGOMERY: This becomes an area where you introduce automated equipment that neither labour nor management on their own, can cope with because there has to be a third party with the power and facilities of the government. We have advocated as a union movement in Canada, that there should be some government agency with management and labour and the public involved that would look after relocating industry, encouraging that industry be located in these areas where these miners are. Obviously training a miner to be a watchmaker is pretty --

THE COMMISSIONER: I just used that to show how ridiculous it might be.

MR. MONTGOMERY: The government has to induce industries. Now, they are apparently prepared to do this if you are declared a disaster zone in Canada, they give special allowances. I think this is where greater effort has to be put in. I don't think with the world as a market, that we can afford the price of being inefficient. We have to be efficient.

THE COMMISSIONER: You mentioned an individual case and if you limit it to the circumstances of that case, you may do a very serious wrong by allowing that man to go out of existence. It might die in the course of ten years but at the end of ten years the men would have either taken their pension or reached an age

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where they could retire.

MR. BUCHANAN: We run into those judgments very often, particularly in small towns. The union leadership is often in a quandary as to how far to push the situation because if it is going to go out of business in five years, is it better to let them work at that level of wages? This becomes a matter of judgment.

THE COMMISSIONER: That is all, that is what I say.

MR. MONTGOMERY: And the judgment changes, sir, if a town has been a one-industry town and been underpaid like the City of Prescott was, at one time. A new industry locates in there and then that plant, which is inefficient, the problem worsens because their better employees leave to go to the higher paying employer and that is the time when these people could well close and there would be no real hardship.

THE COMMISSIONER: Well, I think you gentlemen had better allow this to simmer for the next hour and a half.

--- At 12:15 p.m., the Hearing adjourned until 2:15 p.m.

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---On resuming at 2:15 p.m.

MR. POLLOCK: Mr. Montgomery, if I might, for a moment return to the discussion of picketing that you and I were having before lunch, ought not the individual -- assume for the moment he is a former employee -- ought not he be permitted to make up his own mind as to whether or not, on the balance of all these considerations, he will return to work on whatever terms he can get?

MR. MONTGOMERY: Personally, if he is part of the group that cast the ballots to take strike action,

I believe he is morally obligated, if he is in a minority,
to go along with the decision of the majority to participate.

If he votes in this regard, he has a responsibility to go
by the decision of the majority.

MR. POLLOCK: For how long?

MR. MONTGOMERY: For the duration of the

strike.

MR. POLLOCK: What techniques ought to be employed by the majority to discourage him from going back, because, for particular reasons, I think you suggested this morning that his wife might want him to get back to work or he may have some peculiar expenses to meet, or he is satisfied that his work is worth what the employer is prepared to pay and he does not really want to hold out for any more because he does not think it is reasonable and, on the basis of this choice he wants to go back. Now, what can the majority do, apart from appealing to him in the sense of a rational change of ideas in the sense that I think that my values are better than your values and try to communicate them, and I I say "No, I want to go back to work", what else can

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you do?

MR. MONTGOMERY: I don't know of anything else you can do.

THE COMMISSIONER: Suppose it is a case of 49 against 51 per cent?

MR. MONTGOMERY: Well, if it was my union, I would take another look at it and have another vote.

THE COMMISSIONER: And you get the same?

MR. MONTGOMERY: Well, after a great deal of trouble.

THE COMMISSIONER: All I am suggesting is if they, the 49 per cent, say "You are wrong. You cannot succeed. You are going to fail. You are making a mistake" and suppose, ultimately, you do make a mistake and you do fail and you do see that you were wrong: All I am suggesting is that really, that circumstance has got to be taken into account in subsequent relations to those men or that man.

MR. MONTGOMERY: If the strike vote was that close, the parties would settle very quickly because the employer would know there was not a great deal of strike support there and the union would know and I would imagine --

THE COMMISSIONER: What do you mean they would know?

MR. MONTGOMERY: I don't know where it has happened. My experience is, if you cannot get a much higher percentage than that, three to one, or at least two to one, you had better take another look at it. The more experienced union people, who had that result, would then proceed

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to try and find some way of taking another look at it. I have not experienced that situation, where we have gone out on a vote that close. We have had votes that close and we have found some other way of doing it. Companies that are sophisticated would realize they can be of some help and they may do something to make it more attractive and give the union a reason for having another vote.

MR. POLLOCK: That is what happened, virtually, in Stelco recently.

MR. MONTCOMERY: Yes.

MR. POLLOCK: There was not any substantial change from the original company offer that was rejected, and probably for other than economic reasons.

MR. MONTGOMERY: They increased a few minor things -- the biggest increase was from 10 cents across the board to 13 in the first year, as I recall.

MR. POLLOCK: That is another issue, the wildcat action in Stelco. Some analysts have determined the first reason the vote was rejected was because there was greater politicking on the part of those who went to the membership and said "Don't sell your brothers down the drain".

MR. MONTGOMERY: That is right.

MR. POLLOCK: And then there was a chance in the interim period for the rational or cooler minds to go around and tell the people to take the settlement and let the grievance procedure deal with it. Is that your understanding?

MR. MONTGOMERY: Yes, I was involved in that, in part.

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MR. POLLOCK: But you would say that apart 2 from any appeal to reason, reasonable (a) on the basis of the company's offer and (b) on the basis of the employees' 3 sense of duty to the union, solidarity, or unionism, you 4 would not suggest any other type of approach? 5 MR. MONTGOMERY: One of the things to point 6 out in this persuasion is the fact that he will undoubtedly 7 be marked as a scab as long as he works for that company and the smaller the town, the greater the stigma. As I mentioned earlier, a town like Belleville, it is not that big, nor is Sault Ste. Marie: Now, a person who went 11 through a picket line in Toronto might escape by moving to 12 13 another company or moving to another section of town, because you are not that well known in your neighbourhood. 14 15 THE COMMISSIONER: How much of that actually does take place? The way you speak of it, it would seem 16 almost sufficient to prevent any of it? 17 MR. MONTGOMERY: I don't know how extensive 18 it is. I know that in smaller towns it is more so. 19 THE COMMISSIONER: Because everybody knows 20 everybody else. 21 MR. MONTGOMERY: That is right. In the 22 larger centres it is easier to be lost. 23 MR. BUCHANAN: Places that have lengthy 24 strikes and the acrimony that is aroused, all go into it. 25 MR. MONTGOMERY: Also, if you have a limited 26 number of them to be counted on the fingers of two hands, 27 you can remember that. In the plant of 200, the stigma will 28 be that much less. 29

THE COMMISSIONER: What disappoints me is

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that we cannot get any real evidence on that -- for instance, how many persons went back to work and during what period and what was the effect? Nobody seems to keep any account of that.

MR. MONTGOMERY: Perhaps it is deliberate. I think the company and the union are just as anxious to forget it because you want some degree of harmony.

THE COMMISSIONER: That is true, but on the other hand, it is significant in relation to any measures to eliminate these things, that to know how many people have gone back and how many persons have been taken in -- what is the effect of a period of strike? You speak of scabs and strike breakers as destructive of your striking power. Now, what is the evidence of that? Nobody seems to know. MR. MONTGOMERY: No one ever thought they

would have any need for keeping this information.

THE COMMISSIONER: That may be. I can quite understand that. But here we are at a point now where we are trying to see if we can work out means whereby this wastage and unnecessary turmoil can be avoided -- somewhat -- I don't think anybody would hope to eliminate every bit Life is not one of repose. There is a certain tension even in the home and in the family. But, the point is to reduce it as far as possible. It is a waste of everything. It certainly handicaps you in trying to estimate the actual effect upon numbers and change it might make. It may be that we are exaggerating the role that one or other of these factors may play. So far as I can gather from listening to you gentlemen, and others, the most striking fact which you fear in one way, is the hiring of outside 30

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men, coming in to carry on to some degree the working of a plant. Your object is to stop that, isn't it?

MR. MONTGOMERY: Yes.

THE COMMISSIONER: I think we can say this, that any reasonable measure that can be taken to stop that that will achieve our purpose, and all that remains is the solidarity of the worker. Now, that solidarity will depend upon the cohesive tendencies or the disillusioned tendencies of that group, and that might be indicated better if we knew the number of persons who broke that cohesion or the means of outside influence that broke its persistence and its enduring power. We haven't got that.

MR. BUCHANAN: By and large, sir, only in very general terms could you lay it to the sides of the union or the company. There is another example, in the steel situation, unless it is a massive disillusionment with the union, the thing does not apply because the plant is closed down.

THE COMMISSIONER: No, I agree. It is the intermediary, or the smaller one.

MR. BUCHANAN: The larger unions, who have a history of doing a good job on behalf of the members and have made gains to which you can point in real terms, will get this unity, whether it is large or small plants. It is unions like my own which are relatively small as compared with the steel, the auto and so on, where we run into problems. For example, we pulled a strike at the S.S. Kresge store in Oshawa a little while ago. It was not too long after the Oshawa Times flare-up which gave rise to the flare-up the other day. In a town like that, there would

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be no problem of wanting a strike. Mind you, the strike vote was too close for comfort. Looking back on it, perhaps we should not have gone out. But, we completely lost that strike. People went into work and finally we just could not do anything about it, based on the fact that Kresge has some 660 stores throughout the United States and Canada and could not care less if we closed that thing up forever.

THE COMMISSIONER: But, in that case, you had members go back to work?

MR. BUCHANAN: Very few. We cut the business from 100 per cent to 5 per cent -- cut it down completely.

THE COMMISSIONER: They could have closed doors.

MR. BUCHANAN: They could not care less.

In that situation, there was a lot of cohesion, we got a

lot of support and all that, but when it came to the summer

period with vacations and things coming up and other jobs

were available, there was not cohesion.

THE COMMISSIONER: You would not say, in that relatively small town, that this stigma would be a permanent blemish on that community?

MR. BUCHANAN: On the community?

MR. POLLOCK: In that community?

MR. BUCHANAN: In that community, yes.

THE COMMISSIONER: But they are vindicated because you did not take into account the lasting qualities of that company. You did not realize what they could do in the way of closing down, that they were willing to close.

MR. BUCHANAN: Nevertheless, the fact is

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people crossed the picket line. I am being honest in my views here, and they will be stigmatized for some time to come. This is the labour movement, this is the creature we are. THE COMMISSIONER: Was there any opposition 5 to this strike in the vote? 7 MR. BUCHANAN: Yes. 8 THE COMMISSIONER: Well, those men were actually vindicated, weren't they? 9 MR. BUCHANAN: Well, on the views they put 10 forth. They were quite happy to work for lower wages. 11 MR. POLLOCK: They said, "We will lose if 12 we go on lower wages". 13 MR. BUCHANAN: They said they were happy to 14 15 remain as they are. MR. POLLOCK: They said they would and in 16 17 those circumstances they were right because they did lose? MR. BUCHANAN: Yes, if you care to put it 18 on that basis. There is more to losing than in terms of 20 money. THE COMMISSIONER: Well, did you think so 21 22 when the strike was virtually dissolved? MR. BUCHANAN: We were breaking new ground 23 24 as everybody is in the retail field. We were seeking recog-25 hition. The company really was not prepared to bargain. THE COMMISSIONER: You were endeavouring to 26 27 obtain a recognition there. MR. BUCHANAN: Recognition, yes. 28 MR. POLLOCK: Were you certified? 29

MR. BUCHANAN: Yes, properly certified. We

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have been certified every time after petitions, charges and all the manufactured things that the company can bring to bear in front of the Ontario Labour Relations Board. We defeated the company in 1965 and so on and so forth. We won all the battles but we lost the war. Any conflict is a war.

THE COMMISSIONER: It was really going back many hundreds of years, it was a period of victory.

MR. BUCHANAN: But in terms of percentage, as you say, no one has done an analysis on this because it is one thing that both parties like to get overwith. I mentioned the Rowntree Chocolate Company strike this morning. It took place, I believe, in 1945 or 1946, before I came to Canada, a couple or years or so, but still, once in a while you get an echo of it, "Oh, yes, I remember him he went through the line" even though it was a peaceful strike and the company was supplying coffee to us out the back door to the picket line and everything else. He went through the line and this is something that is remembered.

MR. MONTGOMERY: It is amazing how somebody comes back to remember. There is a senior labour man in Toronto who is a chap named John Bruce, who will be 91 on the 12th of February. We were talking about another old time unionist who has been dead for a few years. I said, "I wonder whenhe worked so hard at a number of lesser positions, why he didn't rise to higher ranks by running for election". "Oh," he said, "well, old Bill scabbed back about 1904 and it was always against him". I didn't even know this. I had known "Old Bill", he was not "Old Bill" to me because he was a lot older than I was, and I referred

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1 to him by his right name, but I could never understand how 2 he worked so hard and how he was able to do so much and 3 never really get beyond the lower levels and this was ex-4 plained to me. He was dead then 5 years but that was back 5 in 190 -- something that he was involved in some railway 6 strike. 7 MR. POLLOCK: You don't forgive too many 8 people for their trespasses. MR. MONTGOMERY: It comes back to haunt 9 10 them. For years nothing may happen and then someone says, "Oh, I remember him, he went through the line". That is a 12 term that is often used. THE COMMISSIONER: That is almost as bad as 13 14 in politics. MR. MONTGOMERY: Just about. 15 Perhaps worse. THE COMMISSIONER: 16 MR. MONTGOMERY: Yes. So far as the communication MR. POLLOCK: 17 18 of information aspect is concerned now, I am just talking 19 about the original employees. There is no element of that 20 as far as the picket line is concerned. They know the issues 21 and they know there is a strike on and they know all these 22 things so we can scrub communication of information to the 23 employees. Now, as I understand it, the only effect of the 24 picket line on those employees is, first, it indicates to 25 them that "We will know who you are, we will remember this 26 forever and ever", and "You will always go through life with 27 this anti-union mark against you". MR. MONTGOMERY: It is a risk they take. 28 MR. POLLOCK: That is right, that is the 29

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major purpose of a picket line - you correct me, I am just speaking in assumptions - would be to, in some ways, cause him some fear of physical violence if he does, in fact, cross the picket line, especially if there are large numbers, is that right? Is it uncommon, let us put it that way?

MR. MONTGOMERY: It is not my opinion that this is even remotely possible because, speaking of Toronto you have probably - if there is a picket line of 50 people you will probably have 12 of the biggest, brawniest members of the Police Department sitting in Toronto handy and the first jostling that might appear, you know the police are going to be there to form a line. Even if you wanted to, the chances of doing anything in this respect, would be prohibitive.

MR. POLLOCK: Maybe not there but maybe later on when you are going home and somebody follows him home and hits him on the head or phones him up at night and threatens his family. People say this happens to them, people crossing the picket line say that this has happened and also in Algoma now, I think there has been a statement by the railway local, by some of their members, that they did not cross the picket line because of the threats that were made to them and their families and their houses.

MR. MONTGOMERY: The railroads, for some time - I am not able to quote at the moment what the conditions were - they could always, if the threat of bodily harm was involved, justify a refusal to go through a picket line and not suffer any penalty from the employer because they can say "Well, I was threatened" and they will tell you "Put a picket line out there so we can say if we had

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gone through that we might have got hurt". This is a justification that they feel they need to say to the employer "Well, look, I was endangering my life and limb if I went through the line". So this is part of the justification procedure.

THE COMMISSIONER: Do you suggest that that is not put forward in good faith? There was a similar case in British Columbia where the railway acted in the same way. It was up the coast and it concerned a picket line.

One picket came along and stood near the junction of a private siding on the main line and the engineer said he was threatened if he went to the end of that private siding.

Well, I must say, there was not the slightest circumstance to suggest that the engineer was not honest in making that statement.

MR. MONTGOMERY: It could happen. The possibility is there. But I am suggesting to you that this danger that it is there is reported in this case because this is what is expected in the way of following procedures.

THE COMMISSIONER: But, on the other hand, you know, the criticism of the railwaymen was against the company for not having obtained an injunction to do away with that picket line which was illegal. They had a perfectly legal basis for that but in addition to that, they stated that they had been threatened.

MR. MONTGOMERY: Well, this is - I do not want to get involved in this because I think it is a situation someone else could better explain than I could, but I simply say that we have been told by people in the transportation business "Put a picket line so we can observe the

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picket line. Even if we know there is a strike on, you must have a picket line". This is true of any of the unions in the transportation field. They say "Put a picket on that gate. If you don't want the train or the truck to go through that gate, put a picket on because if there is a picket there, we will observe your line; if there is no picket line, we won't observe your line".

MR. POLLOCK: Tell me, from your long experience - and I take it it is long - in the trade union movement, as a union member involved in, I think, some strikes and involved indirectly in others, whether or not there has been any, to your knowledge, violence visited upon people who crossed the picket line.

MR. MONTGOMERY: I can't remember any. There have been cases where they have been visited in their homes and they start out with a nice polite exchange of views and then, as people are wont when their emotions are high, they get into a yelling and shouting match with each other and this is reported as being intimidation. The parties did not start out that way and I am not sure, in the end, who was intimidating who, but it gets out of hand and this becomes an episode. I don't say there hasn't been somebody in some strikes, I don't know, but strikes that I have been involved in, I don't know of anybody who has been beaten up in a blind alley or whatever they call the thing, a dark alley. I do know of two cases where we had a strike in 1940 at National Steel Car where there was a newsreel of the violence on the picket line and what happened, some enterprising newsreel photographer took 8 of our pickets, took 4 signs and got some catsup

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and smeared it on their face and had the pickets fight pickets to take a newsreel photograph and the pickets were just that naive they went along with it. Then we found out it was on film. I have other people there at the time who will vouch for this story.

THE COMMISSIONER: Yes, but you can't rub out a finding of the Inquiry of the Great Lakes Shipping.

MR. MONTGOMERY: In this particular case, members of my union, a man in the same capacity as I was in my union was beaten up. This was not necessarily a strike as such: this was an organizing campaign.

THE COMMISSIONER: To me, all of these things are relevant only to one circumstance, that in that state of mind where you can hold a venomous attitude towards a fellow worker who becomes a scab for 50 years, then you must not be surprised if he allows that passion to burst into action at a picket line.

MR. MONTGOMERY: As a matter of fact, I have found in my experience that the women are the ones who are the most venomous.

THE COMMISSIONER: Well, as they say, the female of the species --

MR. BUCHANAN: Well, with a picket line we are dealing with such a fundamental thing. An awful lot of people working today still remember the depression, the rough times and so on and the thought of loss of a job is bad enough but the thought of the stealing of a job by so-called fellow unionists, or fellow employees, is such as to cause pretty raw nerves.

THE COMMISSIONER: I quite agree. After

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all I am just emphasizing it.

MR. POLLOCK: We are not quarelling with the justification for it, we just wonder whether or not it does exist, that is all.

MR. BUCHANAN: I think the possibility, though, is reduced. How to define the responsibility is something else, because until you remove the necessity for strikes, you will not remove that.

MR. POLLOCK: I assume that you can remove some of the possibility by limiting the number of people on the line.

MR. BUCHANAN: And by eliminating strikes.

MR. WEISBACH: I don't think limiting the

number of people on the line would necessarily help.

MR. POLLOCK: Well, it would eliminate the fact, I think, as Mr. Montgomery said this morning, of (a) identification. If it is a large plant, all you can identify is a man with a leather coat and a lumberjack hat or something like that and (b) there is also the question - there is violence at a picket line, there are people who get hit on the head with a sign, or there is fighting. There is certainly fighting in England and there is fighting in the United States and I would be very surprised if there was no fighting in Ontario.

MR. BUCHANAN: All accidental.

MR. POLLOCK: All accidental, that is right.

MR. WEISBACH: But I don't think it is

deliberate as often as it is made out because sometimes a very small incident is magnified out of all proportions.

I don't think anybody goes onto a picket line predetermined

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that there is going to be violence.

MR. POLLOCK: No, but they are prepared, in some cases, to resort to violence if they, in their whole frustration, cannot appeal reasonably to a man not to cross a picket line because of the feeling that they think and are convinced that they are right.

MR. WEISBACH: But why say that the fellow on the picket line goes in with the determination or the expectancy of violence?

MR. POLLOCK: I didn't say that.

MR. WEISBACH: This is what is generally said. Why not always say that the fellow that is trying to go through this picket line and take the other fellow's job is also just as determined to go through this picket line regardless of what happens? I think the cause may not be just with the picket, it may just as well be with the fellows who are trying to crash that line.

MR. POLLOCK: As I said before, we are not so much concerned with the cause of it as the fact that it exists and the fact that the presence of the picket there --

MR. BUCHANAN: And the strike that creates the situation.

MR. POLLOCK: Yes.

MR. WEISBACH: Maybe the strike is the cause for it.

THE COMMISSIONER: Let me read something which indicates, I think, not wholly an explanation but certain ideas:

"As far as the rank and file on the



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picket line is concerned, the purpose of a picket line is to see that the plant remains closed and that scabs are not permitted to pass through the line and that strike breakers are not brought in by the employers."

Now, that is the purpose, to see that these things don't take place and you can understand what that means, that, as you say, it is like protecting their homes. But they do have these ideas. When you go back to 1871 and 1875 in England, you have this particular Property Act, I think you mentioned it this morning, where they enumerate many of the modes of punishing the strike breakers or the one who went back to the union, by saying you can't follow him home or setting up a group to stare into his front door from the front street. Those are all based on what the actualities were in England. So, they simply follow the pattern of human nature which has not reached the stage where you can turn the other cheek. It takes some degree of self-discipline and one thing and another to be able to do that. It seems to me, though, when you are able to treat what you might call a disloyalty over such a period of time so freshly and so bitterly, I am not surprised at anything that occurs on the picket line.

MR. MONTGOMERY: We have raised it just this way because we know the answers we would propose would not be acceptable to the employer and probably not entirely acceptable to the general public, but why we raise it here is to point out that this is the attitude the man has.

THE COMMISSIONER: I quite agree. I under-



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stand that.

MR. MONTGOMERY: We don't have the answer that would be the perfect solution but there still is always -- we represent the employees who really are our employers and they take this attitude, and as you suggested to us this morning about the rights, using my backyard as a pathway because it is closer and so on, they would agree with exactly what you suggest, but when it comes to this, then it is different. We try to say "This is how the courts have to apply the law". They say "The law is wrong".

THE COMMISSIONER: That is true. We are here suggesting we make the law.

MR. MONTGOMERY: I suppose if some guy were a student of Dickens, he would say "The law, sir, is an ass". We do not have the answer and we are constantly faced with the attitude of the people who are employers that they have a right to protect their jobs and that these people should not be allowed to take them away. They feel, and I agree with them, that the employer has many advantages under the law to take their jobs away, give them to somebody else, and they have no real recourse except to keep this picket line and themselves solid to win out in the end. They become demoralized and lose.

THE COMMISSIONER: You are speaking really about a partnership and I appreciate that, which you stated clearly this morning. But you hold back from socialistic control over industry, don't you?

MR. BUCHANAN: No -- some of us.

THE COMMISSIONER: In the principle?

MR. MONTGOMERY: No, as far as we are

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concerned, we believe there are certain things the government should own but we are not proposing they should own some of the companies I know would be happy to have the 3 government buy them out because they are not doing too well, 4 but generally we accept the premise that the employer is 5 in business to make a profit. We hope that profit will be big enough so he can pay the kind of wages and provide the 7 working conditions and the environment our people want, and 8 that he will continue in business, because if he doesn't there are no jobs and no pension plans and so on. To this 10 extent there is a social relationship that we must maintain, 11 but it is like a fight between relatives: it can be very 12 bitter at times and they can refuse to speak for a while. 13 THE COMMISSIONER: Have you ever attempted 14 to examine the factors of your opposition, say, to the state 15 entering into this sphere? I am not suggesting that as a desirability at all. I am just trying to find out what you 17

MR. MONTGOMERY: I think this is one area where you will find the unions and the employers are agreed upon -- they don't want the intervention.

THE COMMISSIONER: Why?

MR. MONTGOMERY: I have experienced recently 23 the intervention of the state through an arbitration board 24 to settle a dispute, and I was a member of the board. Need 25 less to say, I did not agree with the majority decision and 26 27 I thought it was a terrible injustice.

THE COMMISSIONER: Who decided that? 29 decided it really? It is what I assume was a three-man 30 board, one representing labour, the other management and a



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neutral person.

MR. MONTGOMERY: That is right.

THE COMMISSIONER: Who decided it?

MR. MONTGOMERY: What happened, the Chair-

man decided.

THE COMMISSIONER: Certainly, one man decides it. Then, that is the character of the tribunal. I don't think you can say, and support it, that humanity is incapable of getting a tribunal that can see from your point of view as easily as from the other point of view, and in that way, that is the first condition, being able to think and act objectively. So, I think what you are opposed to, really, reduces itself to the present mode of arbitration.

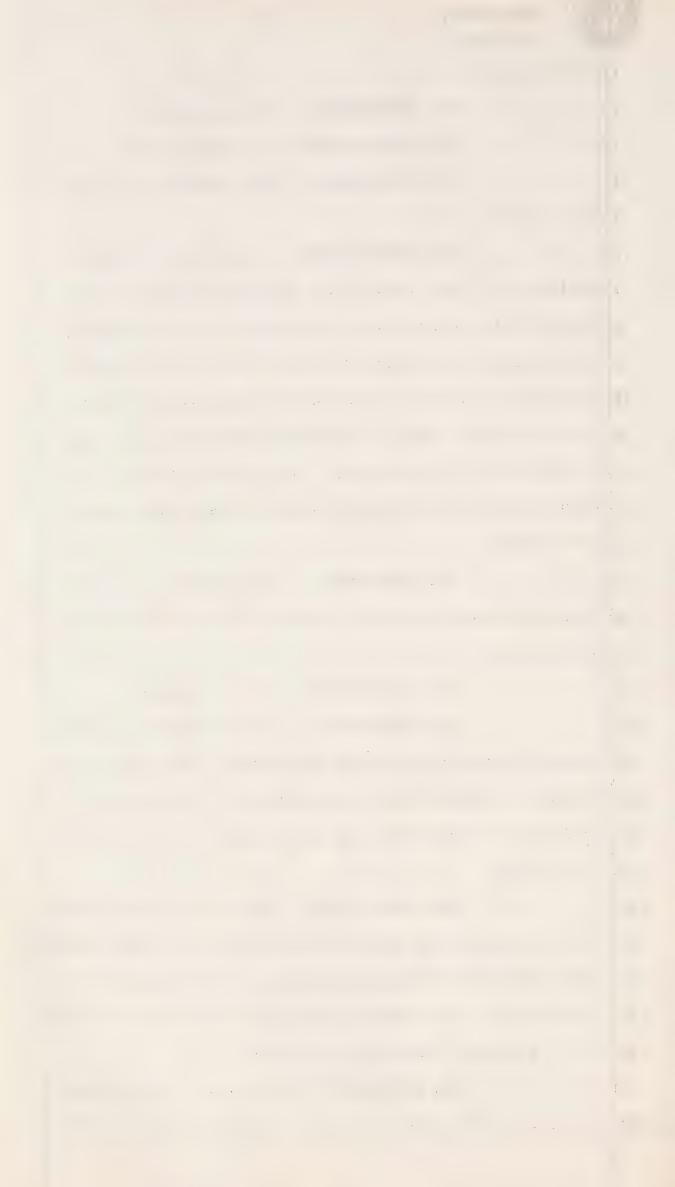
MR. MONTGOMERY: That is right. We don't have sufficient people who are qualified in this country to do that.

THE COMMISSIONER: Well, I agree.

MR. MONTGOMERY: I don't believe that arbitration is good for a number of reasons, one in particular is that it relieves the responsibility of bargaining in good faith because they know in the end they can resort to arbitration.

it for a moment that good faith has any really effective meaning exercised during negotiation. In the highest unionized country in the world, compulsory arbitration is accepted by everyone. That is in Australia.

MR. MONTGOMERY: Also, sir, I would suggest to you that the highest frequency of strikes is in Australia





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THE COMMISSIONER: I don't know that as a

MR. BUCHANAN: It is very substantial, sir.

THE COMMISSIONER: They have had that for 66 years. It has been criticized by all governments, and not one word of amendment has been made by any of them, including a long period of labour government.

MR. MONTGOMERY: Well, you are going to Australia and you will come back with all of the answers.

THE COMMISSIONER: All I say is that I

think the phrase itself may carry with it such a connotation of the intimidation, of unsatisfactory experience, that you really unconsciously give it a meaning that is not warranted. I think you can have the best kind of settlement by means of arbitration, and all you have to do is to look at the history of your own country. In the early days of England, they would not accept a jury on a criminal matter. Why? Because they didn't trust their neighbour. They lived at swords points with each other. But finally it became necessary to submit questions of conflict -- you assaulted me and I assaulted you, and in the early days I determined it if I won and you determined it if you won. They had to submit it to the judgment of others. There is no difference between that and the stage at which we are today. We have a more sophisticated and intricate combination of circumstances, but nevertheless those circumstances are not beyond the intelligence of human beings or the dispassionate and disinterested resolution of those circumstances.



MR. BUCHANAN: Can you achieve that dispassionate attitude? I presume we are talking government agencies now.

THE COMMISSIONER: I think so, in our courts of law, and the difference between a court of law and an arbitration is that in a court of law you have rules by which you are guided. You have standards. You have specific conceptions which point the direction in which a decision must be made, but you have nothing like that in the collision of interests. All I want is more and all you want is more. Where are you going to draw the line? Now in Australia they have begun to say "What are the legitimate considerations? What should we take into account?". "Well, there is the general economic level, the desirability to raise the standard of living. There is the question of what impact any particular setting of wages (and this is largely a question of wages) will have on the general economy. The question of the value of money." These are all complicated questions, but you will never make any advance if you don't try to reach that.

MR. MONTGOMERY: Also in this area, of course, the government or the parties themselves, or everyone concerned have to arrive at what their objective is.

For example, sir, the fact that one industry, the auto industry, can afford to pay a great deal more than a textile industry. Then do we take the position that the people in the textile industry are entitled to the same standard of living and the same wage levels as the auto industry, and if so, how does the textile industry pay for it? We have to have some kind of governing philosophy on what we are

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trying to do.

THE COMMISSIONER: I quite agree with that.

You remember Bernard Shaw wrote a book on the women's idea

of socialism in which he suggested we have a common wage

for everybody. What do you say to that?

MR. MONTGOMERY: Henry Ford advocated that when he paid \$5 a day and then you can quote the bible"to the man according to his talents,"I don't know.

THE COMMISSIONER: There is the difficulty. It is not an easy problem.

MR. MONTGOMERY: This is the environment you need to be able to approach the matter of arbitrating differences with the type of dispassion you suggest because the arbitrators have some suggestion as to what is expected for the overall good.

THE COMMISSIONER: Do you think you could train men to that fact?

MR. MONTGOMERY: First of all, you have got to have the people accept the philosophy or the concept. You could probably train men in any skill, provided you take the time.

THE COMMISSIONER: They can easily introduce themselves to a state of philosophy or a system of
ideas, but it is the ability to go full circle and see
these facts of life from different points of view that
presents the difficulty.

MR. MONTGOMERY: Another difficulty is that you must have the people who are involved agree that is the correct concept. To make an illustration, the correct concept and a law that people were



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not prepared to accept, and I think you have to have them accept the economic theory or social theory of the arbi tration proceedings, the framework for the arbitration procedure to work in.

THE COMMISSIONER: Oh yes, but sometimes, you know, you can't have a government that is always following what it thinks are the headlines of society's motion forward. They have got to do certain leadership.

MR. MONTGOMERY: I agree, but there is an old saying that you can only lead them as fast as they will follow.

THE COMMISSIONER: That is true, but you, by your very leadership, may increase their pace.

MR. MONTGOMERY: Oh, yes.

THE COMMISSIONER: And it seems to me that is one thing that labour has not paid enough attention to -- the integrity of leadership which will bring forth a greater respect for leadership recommendations. I think that is a duty that is encumbent upon labour leadership.

MR. BUCHANAN: I would expect that, sir. I don't know the situation in Australia, apart from what I have read, but, of course, we are all products of an environment and it is the history of Canada and the United States that compulsory arbitration has been an impediment to labour and management. This is almost where you started off - not quite, I know that and you talk about labour leader integrity. The labour leader's integrity has been kicked in the teeth time and time again because of the fact that if he tried to be a leader and honest with management 30 and honest with his people and so on, he would get double-



crossed down the line and these people would say to him,
"Well, you can't sit down and reason with this man over
here, you have to pound the table once in a while, you have
to hit him with a strike and then you know that you are an
adversary capable of fighting and then we can sit down and
be reasonable". This is the kind of atmosphere. This is
a fact of life. The labour movement has spent so many
years, and still does, and this is a crying shame. We
still have to fight for recognition as a part of society
with many employers and particularly where you get an
elected labour leader, in some sense he becomes a politician
and he is fighting to maintain the balance of integrity
in the political sense and deal with employers and society
as a whole fairly and it is a pretty difficult test.

MR. MONTGOMERY: It is becoming more difficult to negotiate but we are getting people who have the final say farther removed from the local operations. You get into the position of complete frustration where you have a real good relationship with the local management which says "I can't do a thing, New York or Chicago or Montreal say I can't". This is becoming more and more of a problem. In the case that Hugh cited about Kresge's, local management may have been quite happy to work out an arrangement but they have not got that sort of choice.

THE COMMISSIONER: That happened in this

city?

MR. POLLOCK: That was the other way, as far as the newspapers were concerned.

MR. MONTGOMERY: Well, if you have about 3 weeks, we can talk about that, I will be happy to do so.

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MR. WEISBACH: I think the newspaper was an isolated case, a very isolated case.

MR. POLLOCK: I know, but you are saying that the local arrangement is lost because of international control of the company by the United States and I think that for the same reason you can say that the local solution was lost in the newspaper strike because of the international control.

MR. WEISBACH: But it is far more common in business than in unions.

MR. BUCHANAN: I will buy you up to a point. I don't think anyone sitting at this table will deny the --

MR. MONTGOMERY: It would be the same with a Canadian company or a Canadian union. I am not saying it is wrong as far as corporate bodies are concerned but we do not communicate with the people who make decisions. You find that quite an honest local management says, "Look I have no quarrel. In fact the only way head office will know what is going on is to have a strike here, maybe they will know what is going on". I have had occasion when the personnel directors have told me "I have recommended settlement to the head office on this level, I know you will take it - right?" and I say "Right". He says, "I know they won't agree". You have this kind of difficulty and in fairness to the people you represent, you can't go back to the membership and say "Well the local management is on our side but the local office is in trouble because if it gets back to the head office, there won't be the same local manager but someone else who won't be as good an



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administrator".

MR. POLLOCK: Turning to the analysis of the picketing in relation to the strike breakers, the non-original employee force, on page 4 you talk about the in-junction enabling the employer to hire strike breakers and thus create a serious situation making the strike ineffective. Now, assuming that all injunctions do not prohibit all picketing, how does the injunction actually enable the employer to hire replacements other than by reducing the numbers of pickets at the gate to a level where he is no

longer afraid to go to work if he wants to?

MR. MONTGOMERY: Well, you have summed it

MR. POLLOCK: That is the only way --

MR. MONTGOMERY: The other aspect of that which has nothing to do with the strike breakers as such, does affect the strike, and that is the demoralizing effect of seeing where yesterday there were 50 pickets at a gate, and now there are only 2 and the intervention of the courts into the thing. You tell them "Now, if you go out there in 6 instead of 2, you are going to be in contempt of court and it is a penalty". After the Tilco thing, you tell them "This is what can happen" and they will say, "Well, hell, the law is against us now"

MR. POLLOCK: It causes them to unite in interest more, does it?

MR. MONTGOMERY: No, they decide they have an added adversary, that the company has been joined in their contest by the courts and what is the law for a poor man, sort of thing. I mentioned that earlier this morning



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about the attitude this creates which is damaging to our society as a whole. You have your strike then, you may have a few say "Well, we can't win, the courts are against us, they have 8 strike breakers in there", so the ones who were deciding that they weren't 100 per cent behind the strike start to get less and less sure of winning and they will say "Well, maybe we have got the best piece we have and we'll get back on the job". It helps undermine the strike. In all fairness - and we are trying to be quite honest with you gentlemen - is that it is only in the strikes that are not real strong strikes that this injunction plays a serious role in undermining the strike. An injunction limiting the pickets, for example, at the Massey Harris Company here in Toronto, two to a gate would be no harm because there would be nobody there anyway, but where there is a weak situation, where the balance is more precarious then this sort of use of injunctions, the introduction of limiting the picket line adds to the problems of the morale and unbalances. It is like anything else, it is like the old last straw on the camel's back sort of thing. It is a bad cliche but I am trying to explain what I mean. These are the situations where the injunction hurts. There are a number of strikes you read about in the paper where you put a picket or two on the gate and the company tries to operate and the picket goes off at 5:00 o'clock at night and goes on at 8:00 o'clock in the morning and the people are communicating, their negotiation may be carried on during the picketing and the parties have that kind of arrangement where the company more or less agrees they won't try to operate and injunctions don't matter. In fact, the





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pickets don't always matter.

MR. POLLOCK: So it is only in those areas where the picketing is limited to a level where the strike breakers will cross now because they are not afraid to cross that the question of communication of information doesn't affect them because they can read one sign as well as five signs. They know there is a strike going on and they don't have that loyalty to the trade union movement, they will cross, they don't care about a strike. They do care about some other threatened violence which may occur or may not occur and that is sufficient in those circumstances. If the removal of the pickets by injunction has the effect of permitting a strike breaker to cross then I would think that is the solution.

MR. MONTGOMERY: The strike breaker crossing, of course, is an inducement for those who are out on strike who are losing pay -- as you say, "If I go in with 8 of them, it is not so bad as going in with myself" and they go in in bunches. A mob has a great deal of valour in many cases because they are brave in bunches.

MR. POLLOCK: I suppose that is why 7,000 steelworkers in the Sault would cross where 200 other people on the railways would not cross, is that a good analogy?

MR. MONTGOMERY: No, I don't think it is true. I think in one case we have a contract and we have already experienced problems with not honouring agreements.

MR. POLLOCK: Does your contract at the Sault provide that you must not cross the picket lines?

MR. MONTGOMERY: It says we shall not engage in a slowdown strike, work stoppage and so on, and we





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would be liable to damages if we didn't go through.

MR. POLLOCK: Is that a good clause to have in your agreement?

MR. MONTGOMERY: I don't think so. asked my opinion. I don't think so. I think a man should be allowed to honour a picket line.

MR. POLLOCK: As a union leader, so far as controlling the membership in relation to the agreement that has been struck on behalf of, do you not think the added threat of potential damages against you is enough to keep the members of the union in line?

MR. BUCHANAN: I would accept that if there were a lot of other things existing.

MR. MONTGOMERY: Our concern in a situation such as this is the fact that we have signed an agree ment that we will not strike.

THE COMMISSIONER: Doesn't that itself show that all of these questions are matters with which we must become more closely associated and understand and that we must take a larger view than our own immediate interests because in one sense, you know, you betray the union cause? It can be said against you that you do not maintain that general solidarity of the entire working body of employees, if you fail to do that, for whose interest? I would say not only your own interest but the interest of all your men and the interest of the community as well, and therefore, these so-called rights, or these so-called barriers or means or symbols of loyalty are not absolute in their nature. They may be modified and you, in this case have done that.





Now, it is not the only case in which that was done at all but suppose you have half a dozen plasterers who are essential to a huge undertaking in which 3,000 men are employed and they, for some reason or other go on strike and they set up a picket line, do you think it is sound policy to say "That whole work must stop?". Not if you follow the principle of your contract. I think that is something that labour ought to think about.

MR. BUCHANAN: It is based on what they might stop for, sir.

THE COMMISSIONER: They are stopping legally, there is a legal strike, they are dissatisfied with the amount of remuneration that is given to them and they say, "We are going to strike", they can strike, they do. You say "There is a line there and we won't cross it" and as a result 3,000 men are thrown out of employment and they might continue that picket for 3 weeks or 4 weeks and they all have homes to look after and children to clothe and feed and care for and all because half a dozen men have a dispute. Well, those half a dozen men can easily say, "At least we don't want our work done by other people". That would be reasonable.

MR. BUCHANAN: This happens in many cases in the craft situation.

MR. POLLOCK: Not in the construction industry, at least from the Toronto experience where a picket line will be set up around a premises and all the trades will not cross.

MR. BUCHANAN: It is usually a recognition

situation.



it is usual.

that.

THE COMMISSIONER: It is not confined to

MR. BUCHANAN: I don't say all of them but

MR. MONTGOMERY: I think it is very danger ous ground to get on to discuss the building trades as part of the labour movement as such. They have problems. One of the reasons the recognition strike becomes very important is that they are only on the job for three weeks or four weeks and the due process of law comes out on the side of the union after the job is finished so that they have to have another way of solving this matter of recognition. There are a number of companies in Toronto that operate under 2 or 3 different names so that you have to keep your solicitor busy finding out what particular contract this is and what name they are using this time. It is a very different situation and the solution to their problems will not help the rest of the labour movement as such.

MR. POLLOCK: I think that is commonly accepted that there is a distinction between the construction trades industry and general industry.

MR. MONTGOMERY: Actually the building trades, while they operate in 25 different unions, they work through the Council which, in effect, is kind of an industrial approach to bargaining.

MR. POLLOCK: We are going to hear from them on Tuesday. We have dealt with the relationship of the employees crossing and strike breakers crossing: Now, what of the relationship to the public? What effect, other





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than the bare communication of an idea that there is a strike on which can be accomplished by two or three people or one person or a sign or whatever you have, that there is a strike. What other interest has the public got -- put it this way: What other interest has the picketing got with relation to the public apart from the communication of information? MR. MONTGOMERY: Do you include in the public other unions? MR. POLLOCK: All right, I exclude from the public those employees going to work there and other strike breakers or former employees. MR. MONTGOMERY: Well, the other unions -suppose the unions haul their things in there by truck or train? MR. POLLOCK: They can be told of the strike as far as communication in the sense that one sign is there. MR. MONTGOMERY: Their wishes are that there be pickets. If you talk to them, they want pickets on the gate. MR. BUCHANAN: Are you asking the -- are you posing the question as a value to a union on strike of the publicity of the strike? MR. POLLOCK: Yes.

MR. BUCHANAN: By picketing?

MR. POLLOCK: By picketing at the plant

premises to the general public. I can conceive of industrial situations where somebody from the public would never ever go there, so that the public communication of information is really of insignificant value.





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MR. BUCHANAN: By picket? MR. POLLOCK: Yes. 2 MR. MONTGOMERY: Well, there is the value 3 in it -- and it certainly varies greatly -- of the public 4 being aware the plant is on strike. This is particularly 5 true in areas -- take the buying habits of people ---6 THE COMMISSIONER: It is not so in the case 7 of productive industry. 8 MR. MONTGOMERY: No, I am thinking, for 9 example, of one of the apparent requisites of being a success-10 ful brewery in Ontario is that you have a union contract. 11 Say a brewery was on strike, it could very well affect their 12 sales. 13 THE COMMISSIONER: That might not be a bad 14 idea. 15 MR. BUCHANAN: What you are seeking, Mr. 16 Pollock, is the picket per se as a method of communication 17 to the public if the plant is stuck in the middle of a huge 18 industrial complex where the general public, as a general 19 rule, does not pass through or around and I would say in 20

that context it would communicate very little. If you include the public you include the public you include all the workers around in other plants which may be of some value to the union and then, I say, it serves the purpose.

MR. POLLOCK: What kind of value?

MR. BUCHANAN: Moral building, and they communicate it to their families and friends that so and so is on strike in their particular industrial area.

MR. POLLOCK: But it hasn't got any economi

effect on the employer?





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1	MR. MONTGOMERY: If the picket line is on
2	there it is not likely that a number of people will go look
3	ing for jobs.
4	MR. POLLOCK: Apart from the people of that
5	type.
6	MR. WEISBACH: The people working there can
7	inform other people that this plant is on strike.
8	MR. POLLOCK: You can do the same thing by
9	having one picket there with a sign, if you want to know
10	there is a strike on, and it says that there is a strike on
11	at this plant and the same communicative value is there.
12	MR. BUCHANAN: Except there must be a picke
13	of some kind.
14	MR. POLLOCK: Or have a sign stuck in the
15	ground.
16	MR. BUCHANAN: A sign stuck in the ground
17	doesn't mean anything.
18	MR. POLLOCK: It certainly does in the
19	construction industry.
20	MR. BUCHANAN: Now we are back to that. If
21	the people in the unions and the public relate the strength
22	of the strike and the activity of the strike to the number
23	of pickets on there if you have got one picket it looks
24	like it may be abandoned, because I know in the Hamilton
25	Spectator they had pickets there 20 years after the strike
26	ended.
27	THE COMMISSIONER: Yes, they had the same
28	thing in Ottawa with the Ottawa Citizen.
29	MR. MONTGOMERY: Yes.
30	THE COMMISSIONER: When you are in a small



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community that presents a different climate but in a large city, as you suggested before, these things have much less impact and they cause much less effect.

MR. BUCHANAN: In terms of communication
-- all strikes are won or lost to a great extent on public sympathy.

THE COMMISSIONER: Do you think the public sympathy has any influence?

MR. BUCHANAN: Oh, yes.

MR. MONTGOMERY: I think it depends on the industry.

MR. POLLOCK: Let's take Mr. Buchanan's industry in Oshawa where you would think there would be terrific public sympathy towards unionism, and in effect, the people crossed the line.

MR. BUCHANAN: Yes. We could have stopped them.

MR. POLLOCK: How?

MR. BUCHANAN: Very easily.

MR. POLLOCK: How?

MR. BUCHANAN: By doing the same things as

MR. POLLOCK: But that's not sympathy.

we did at the Oshawa Times.

Sympathy to me is somebody who sympathizes with a view and "I am in favour of the position in this case and I won't cross the line for that reason", not "I am not going to cross the line because I am afraid to cross the line".

MR. MONTGOMERY: If you have a picket it is better to picket with 2 or 3 dozen -- it is more social -- it is more pleasant.





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THE COMMISSIONER: On the sympathy of the public, it seems to me to be effective, it must be the public that is more intimate with the work than you get in the large city.

that. A smaller town will unite behind a cause more readily because of the relationship being closer.

THE COMMISSIONER: And I suppose that feel ing of the community communicates itself to the employers.

MR. BUCHANAN: They will take sides for or against. This is why I say the public sympathy can win or lose a situation. For example, we had a strike at the Hershey Chocolate Company in Smith Falls — a very quiet and peaceful strike and we eventually won it and the community was behind us. There was no violence or anything like that.

THE COMMISSIONER: There is one thing you may be interested in ---

MR. BUCHANAN: In Toronto perhaps public sympathy would have been blocked.

MR. POLLOCK: What about extending communication from the plant site to the point of sale?

MR. WEISBACH: That is what you call secondary boycott.

MR. MONTGOMERY: It depends who the customer is. I would think, for example, if General Motors had a strike and you picketed a Cadillac agency, the people who bought Cadillacs would not likely be pro-labour people, but if you had a strike of a brewery and you picketed the pub and said "Don't buy O'Keefe beer or Labatts beer being solu





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at this pub", there would be a good deal more response if it were in a working class neighbourhood than there would be, maybe, to picket the Albany Club or the National Club with the same placard. I think you have got to have a receptive audience, or at least not an anti-audience.

MR. POLLOCK: If communication of information is to be significant it has to be communicated to someone, somebody who does not know the facts beforehand.

MR. WEISBACH: I think you remember, sir, the case was cited of the incident down in Woodstock, Hersee's at Woodstock, and the situation at Deacon Brothers in Belleville was such that they could not go on strike, the wages were so bad and this information — the union wanted to convey that information to the general public and it was prevented by an injunction which was issued against the picketing.

MR. POLLOCK: There is a distinction there. There was no strike at the plant?

MR. WEISBACH: No, but there were others.

There were strikes in other cases -- I remember some time ago, there was a strike against one of the outlets, something similar to what Mr. Buchanan described up in Fort Francis.

It was against a Steadman store and as a follow-up, we pick-eted other Steadman stores in Ontario to convey to the general public that there was one store on strike, and the strike lasted for, I don't know, two years, but we wanted to convey the information that Steadman's were unfair to the union members in this particular area. That is what you would call a secondary boycott.

THE COMMISSIONER: There is one question I





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want to put to you: In many of these strikes, I have noticed some railway strikes, they talk about the money payable in hours or mileages and things of that sort. How is it that the public whose sympathy is being sought is not informed of the annual return to these men who are proposing to strike or actually striking? Why don't we know what, in the course of the year, they receive out of the production of this country?

MR. BUCHANAN: I agree, it is an effective weapon.

THE COMMISSIONER: Yes, I can't understand why it is kept apart. What do the public know what a man is getting in the course of a year by saying that he is fighting for $35\frac{1}{2}$ cents an hour -- nothing.

MR. BUCHANAN: I would like to have you write some of our leaflets in a strike situation. You would probably do a good job.

MR. MONTGOMERY: One of the difficulties

we face, with all due respect to the newspaper people here

-- and I hope at times they are my friends -- the newspapers

are not always concerned with the cause of the strike. They

are more concerned with the fact there is a strike on.

THE COMMISSIONER: But you are concerned with the publicity of the strike. Why don't you say -- I have thought of that in connection with the railways; I know something about the railways, and I proposed it to the railways, that they do publish these things, but they don't do it. Why?

MR. MONTGOMERY: We submitted briefs showing the related earnings of people by the hour, by the week and





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by the month in certain conciliation proceedings. The difficulty is that no one is prepared to accept the person who is paid hourly as being on any other basis.

THE COMMISSIONER: Because he is paid on that basis.

MR. MONTGOMERY: When we negotiate for office people, we negotiate the monthly rate because that is the basis of payment. In spite of attempting to relate it to a year so you can make a better comparison, the parties naturally drift back -- I am not justifying it -- because people don't work a full year. It is not as though they have a contract like a school teacher that they are going to teach for a term. They do not look on their job as being anything lasting that period of time.

THE COMMISSIONER: I would say they are paid so much a year with two month's holiday -- that is what the teacher generally has.

MR. MONTGOMERY: That is all right for the teacher but what about the man on the railroad? He may be laid off for three months.

THE COMMISSIONER: I would like to know what he gets in the course of a year and the number of days he has worked.

MR. MONTGOMERY: When you are talking to the building trades union, it would be an excellent one for them to use because they generally have 2 to 3 month's layoff a year because of the building season.

THE COMMISSIONER: I would like to know what they receive. We calculate our income tax, certainly on the basis of a year. We take a year because the same





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conditions recur.

MR. BUCHANAN: This is a matter of evolution. Certainly the history in Canada since the war is going to change a lot of our thinking in terms of hourly rates. We are getting away from hourly rate thinking, gradually gett ing to longer term thinking, but it is the history of the working man in many countries, that the hourly rate meant that that was just what he was, he was picked up for a few hours and then discarded. This concept is disappearing and I agree with you. We used to use it in Windsor in Canada Bread one or two times when the employee would come along and demand in the bakery of Canada Bread in Windsor, the same hourly rates as the automobile workers. I would say, "Fine, we could probably get you the same hourly rates. Now would you like the same stand-downs and model changes and everything else? If you want to add it up over a year you will probably find you are ahead of the auto workers". And as a matter of fact, we projected some of those rates and we were ahead of them.

MR. MONTGOMERY: Of course, all the efforts are always defeated to this extent because the Federal Department of Statistics keeps all their rates on an hourly basis.

THE COMMISSIONER: I know, but you men know exactly what you receive.

MR. MONTGOMERY: Oh, yes.

MR. BUCHANAN: Yes, there is no argument.

MR. MONTGOMERY: It is a deeply ingrained habit of the negotiators on both sides to relate everything to hourly rates.



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MR. BUCHANAN: Cost accountants talk in these terms.

THE COMMISSIONER: You are talking of an incredible extent of inertia. The problem is to dynamite that inertia.

MR. BUCHANAN: I could accept that, in all 6 good faith I could accept that. 7

MR. POLLOCK: Is there any distinction to be drawn between the use of economi pressures in support of a particular position between those unions and those employers who have bargained in good faith and those who have not? MR. MONTGOMERY: I am not sure what you

mean. 13

> MR. POLLOCK: Well, would you say that a union that has not bargained in good faith ought to be entitled to insist on the ban on strike breakers, to insist on the large picketing force, to insist on all these other things in the same fashion as someone who has gone through the bargaining process in good faith and can't agree?

MR. MONTGOMERY: In most cases the people who have bargained in good faith are the ones who are not going to do these things anyway. We don't have difficulty as a rule with companies with a long standing reputation of being bargainers of integrity. These are the sort of people who are not going to -- this is a general statement -- are not going to be hiring strike breakers. They may not even hire scabs. They might even lay off the office staff and cut back and sit and wait it out. So to make this sort of distinction would be rather pointless because our exper-30 i ence has been with the good bargainers, as we call them,





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they are not going to try to break a strike because they accept the union as part, as one of the institutes of the community. This is, I would say, a good clean fight. There are certain rules of gentlemanly behaviour that they are 4 going to confine their contest to, within these certain 5 limitations. I have known of companies who will - in one case they let us hook into their electric line and water line at strike headquarters and we had it on company property. They made no attempt to operate. MR. POLLOCK: You were liable to be decerti 10

fied by the employer. MR. MONTGOMERY: We were not concerned with

12 t hat problem at the time but this is the difference: I don't think you can say that. It would not make any real 14 difference. And also, who is going to decide whether they 15 bargain in good faith? 16

MR. POLLOCK: Those who suggest to us that they ought to bargain in good faith will have to decide.

MR. MONTGOMERY: We will leave it to them.

MR. POLLOCK: In the conclusion of your brief you make certain recommendations for legislation, the 21 first of which is to establish the right of every worker who goes on strike in accordance with the legislation and have his job protected until the conclusion of the strike. How do you determine when the strike is over? If he takes alternate employment, do you make him come back to work? What happens if there is not, in fact, any settlement of the 28 dispute at all?

> MR. MONTGOMERY: The strike must end.

MR. POLLOCK: All right, by definition it





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must end. When does that occur? It can occur when the settlement is made and everyone gets back to work.

MR. MONTGOMERY: In other cases where it is a lost strike, every union with the exception of the typographical union which goes on strikes for a long, long period of time, but I am talking about the building trades and the needle trades and the other industrial unions. theatres and so forth, sometimes the union stops paying strike benefits. It generally locates or encourages people to locate in other jobs and officially terminates the strike as far as having no committees, no pickets, no strike benefits being paid. With rare exceptions would this be hard to determine.

THE COMMISSIONER: By the way, would strike benefits be paid to a striker who has taken temporary work outside?

MR. MONTGOMERY: It would depend what the income was. If it was a full time job he would not be paid. We would make allowances for this sort of thing. In fact, there are unions who have encouraged unions to take jobs and then they turn over part of what they earn to help the other strikers. It is spread around the welfare, make the poverty a little less, whichever way you want to look at it.

MR. POLLOCK: In your last concluding suggestion, you submit that the law should limit the employer's right of persuading employees who are on his payroll at the date of the strike to return to their jobs. What do you mean by that?

MR. MONTGOMERY: We have had cases where 30 they were visited in their homes by the foreman and told





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they were not going to hold a job any more, the strike was lost and they were going to hire somebody else and he would never get back - this sort of intimidation. It is effective because often it makes the wife panicky and puts additional pressure on the husband to go back.

MR. POLLOCK: Do you think the employer should be able to picket? Shouldn't the employer be able to communicate the information on the strike to the wife? MR. MONTGOMERY: It depends how it is communicated.

MR. BUCHANAN: It is not what you say but how you say it.

MR. POLLOCK: In conclusion, the last question I have, what do you think the responsibility of the union is in relation to wildcat action as we defined it this morning? Is it the practice, so far as you know it, to discourage wildcat action or illegal action for that matter, that is, violence on the picket line by internal sanction in the union?

MR. MONTGOMERY: First of all, a wildcat, in the case of people who are employed full time, we are very anxious to avoid. It causes us great difficulty, more difficulty than we can possibly explain to you here. You try to get them back to work; in fact you try to prevent them from going out in the first place. This is not the most rewarding part of our job, to try to discourage people who are mad to stay in and we will do it some other way. I can remember standing on factory floors and in parking lots and even in pouring rain trying to convince a couple 30 of hundred, mad employees who believed they had been very





difficult.

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unjustly dealt with, to go back to work and it is not the 2 most flattering terms you receive. It is not terms of endearment. It takes a great deal of persuasion and often a 3 good deal of courage to do the things that are unpopular. 1 Despite all the other moral obligations we have, the contract 5 and everything, it is just bad practice from our point of 6 view to engage in wildcat strikes. 7 MR. POLLOCK: Do you discipline any of these 8 people? 9 MR. MONTGOMERY: Yes, we have, for example, 10 I mentioned Stelco, we laid charges against people in that 11 wildcat at Stelco last summer. 12 MR. POLLOCK: The union itself? 13 MR. MONTGOMERY: Yes. In fact, my colleague, 14 he has the same position in the union I have in Hamilton, 15 laid the charges himself. 16 MR. POLLOCK: And they are proceeding against 17 the employees? 18 MR. MONTGOMERY: I don't know the outcome 19 but the committee is reporting back to the meeting in Novem-20 ber or December, I have forgotten. You don't usually take 21 discipline against all of them; you take discipline against 22 the leaders. 23 MR. POLLOCK: You take disciplinary action 24 against those individuals who, in some circumstances, par-25 ticipate in violence or unlawful activity on the picket lin 26 MR. BUCHANAN: We can only talk in terms of 27 our own particular union here. As a labour council it is 28

MR. POLLOCK: Not as a council, I am talking





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about your own particular experience.

MR. BUCHANAN: What happens in our own organization, we have had this situation, and that is if the company has not taken some action in the form of dismissal, then you have a grievance and arbitration on your hands, usually the man who heads these things up, or the men, are in some sort of a position of authority within the little group in itself -- either a steward or would-be steward, and you demonstrate to the people that this was just not the kind of leadership that they should have followed and in that sense you can discipline them. Financial discipline - some unions have this kind of constitution. I am sure I don't know of any off-hand, but Brother Montgomery can speak for steel, Henry can probably speak for the unions in Toronto. I can only speak for our own institution. I know that we have in our institution, a discipline section and when a man does anything detrimental to the good of the union, then he will be disciplined and even expelled. Now, a wildcat strike which caused the union all kinds of headaches and his fellow employees suffered, could be a detriment to the union and action taken and we have done that.

MR. POLLOCK: Let me put this question, then:
So far as the action on the picket line is concerned. It
is a hypothetical case in your circumstances, obviously,
because you don't recall any experience of violence on
the picket line - assuming that one of your members on the
picket line throws a brick through a window: now, perhaps
that may have some positive effect or destroy some machine,
has some positive effect in settling the negotiations,





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ending the strike, because it may compel the employer to come to reason so that, in effect, it is not really detrimental to the union in pursuing that object, but it is detrimental to the union owing to the fact that it gets a black mark against it in the sense that here some people who want to say "Get rid of unions", will say "That is the time to get rid of unions, they have a bunch of thugs and hoodlums". Do you discipline those people or ought you to discipline those people so that you will discourage that sort of thing?

MR. BUCHANAN: Certainly you will attempt to discourage that but we have to be composed of human beings too and I would think this, that if that thing that he did, a particular incident, contributed to the settlement of the strike, then you weigh that against all the things that the employer did to start the strike in the first place.

MR. POLLCCK: In short, your answer to my question is "No".

MR. BUCHANAN: My answer to your question, Mr. Pollock, is this, that our labour union, as a whole, looks at the settlement of strikes, which seem to be on the face of it, and reported as rather violent strikes, that there seem to be relatively quick settlements and then you look at something like the Royal York strike which was protracted for over a year or a year and a half, which was the most peaceful strike ever conducted in this city and was finally settled for a pittance. This is the kind of attitude that a lot of our people have, and it is pretty difficult to change it.





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MR. MONTGOMERY: One of the difficulties you have, to be quite candid, is if someone did throw a 2 brick, who saw him throw the brick? 3 MR. POLLOCK: Well assuming you could prove 4 who saw it. 5 MR. MONTGOMERY: Assuming you could prove 6 7 it, then if that was able to be proved and if it was an offence, why didn't the company do something? 8 MR. POLLOCK: Assuming maybe they did do 9 something? 10 MR. MONTGOMERY: Then the man is punished. MR. POLLOCK: What if, on the terms of your 12 settlement of this agreement, you request that all criminal 13 prosecutions be withdrawn? 14 MR. MONTGOMERY: This becomes, again, a point. 16 MR. POLLOCK: It is all a matter of bargaining, that is your answer. 18 MR. MONTGOMERY: These people have to live together after it is all over with and the company and the union say "We have taken each other on in a contest, we both may be in part responsible for what has happened. Now 22 it is over, let bygones be bygones". 23 THE COMMISSIONER: I could accept that more freely if I knew you did that with your so-called scabs. MR. MONTGOMERY: Remember, sir, if you recall that one of the English judges described what people thought a scab was and one of the phrases was that he was like a traitor to his country in a time of war and this is

pretty hard to get around. Not only do his equals in the





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factory look on him like that but the management also look on him that way.

THE COMMISSIONER: He is not concerned with any social relations with the manager, but he is concerned in his social life with his fellow workers.

Well, gentlemen, we are very much obliged to you for the fullness of our discussion. You have certainly turned up many aspects which are important and significant, and if you have anything after this that you would care to communicate to us, feel at liberty to do so.

MR. MONTGOMERY: Thank you, sir, for your kind attention and I don't profess that we were very brilliant, but we certainly tried to be honest.

THE COMMISSIONER: Yes, I think you were and we are much obliged.

The Commission is adjourned until Monday at 10:00 o'clock in the morning.

---Adjournment.







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